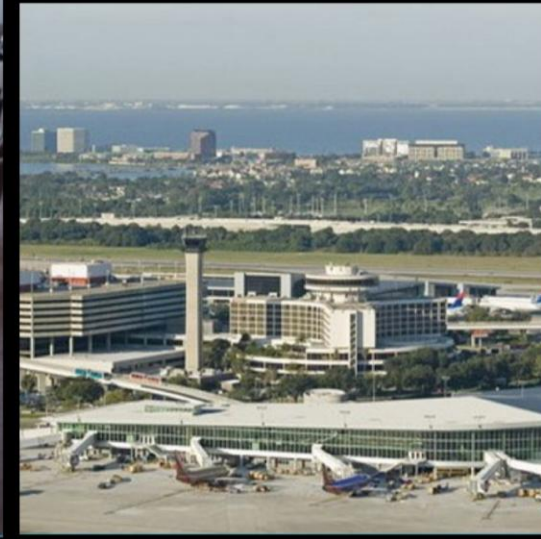


SAF 101

A beginners' guide

Prepared for Tampa
International Airport
August 28, 2025



**Tampa
International
Airport**



Agenda

01 Welcome to Tampa – Eric Caplan

02 Introduction to PA - Ken Conway, Michael Rossell, Jeff Oboy

03 Introduction to Sustainable Aviation Fuel (SAF) - Michael

04 SAF around the world - Ken

05 SAF in the US – and a case study - Michael

06 SAF in Tampa : Discussion and next steps - All



01

Welcome to Tampa



Welcome from Eric Caplan



02

Introduction to PA
Consulting



Today's flight plan



Introductions



Ken Conway

Partner
Global Airports & ESG

London, UK



Michael Rossell

Associate Partner
Commercial Aviation Strategy

Boston, USA



Jeff Oboy

Managing Consultant
Commercial Aviation

Ney York, USA

PA is an innovative, multi-disciplinary firm

Working in global teams across seven sectors in the United Kingdom, United States, the Netherlands, the Nordics and Australia ...



Consumer and
Manufacturing



Government and
Public Services



Defence
and Security



Health and
Life Sciences



Energy
and Utilities



Transport



Financial
Services



PA in numbers

We are more than

4,000+

experts working from offices across the UK, Ireland, US, Netherlands, Nordics and Australia.

fee income

US ~\$1bn

Founded in

1943

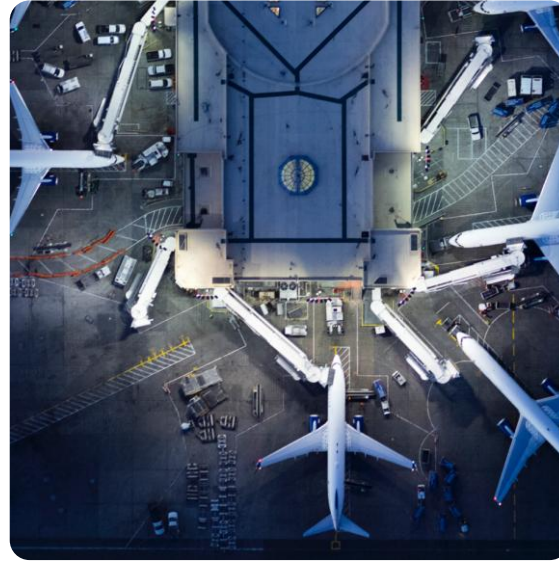
Clients would recommend us

97%

PA's aviation team have experience across the aviation value chain



Airlines



Airports



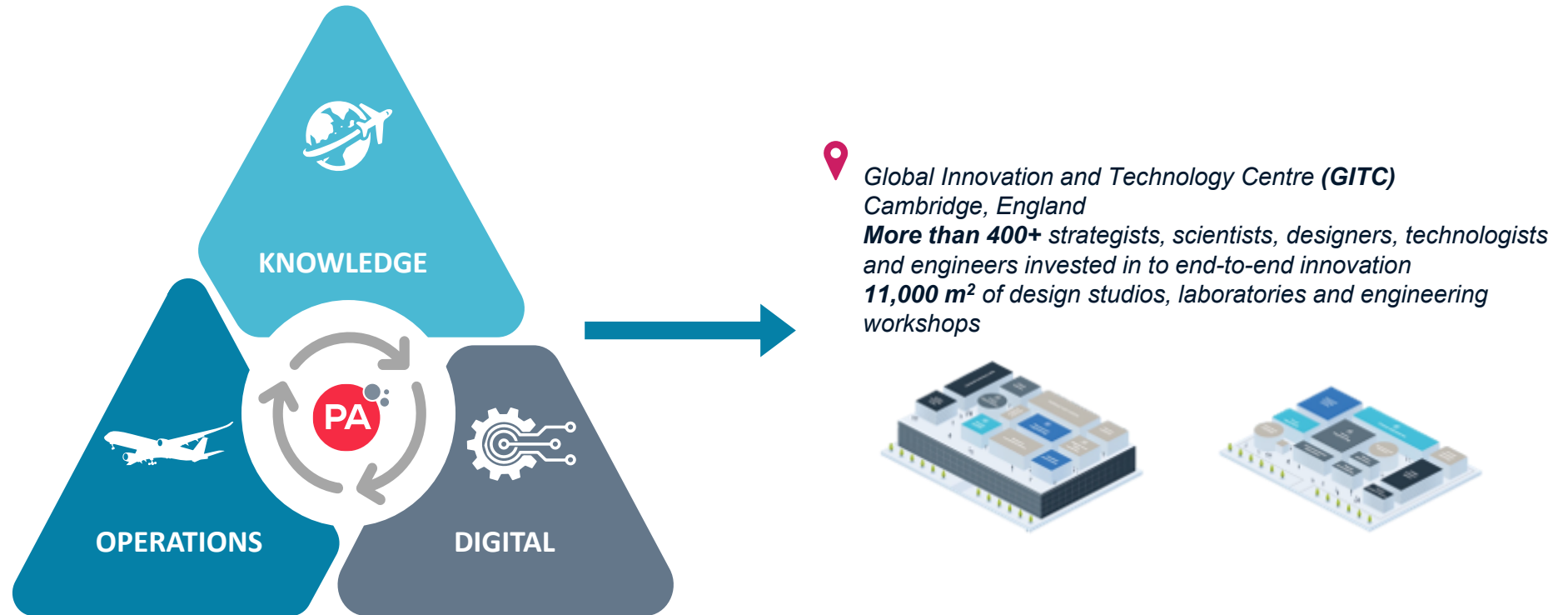
Investors



Other Aviation Operators



Our core aviation team works with different PA specialists who are active across industries to benefit the rapidly evolving complexities in our sector



PA Advantage



KNOWLEDGE
Global aviation
industry



DIGITAL
Digital asset
transformation



OPERATIONS
Efficiency models
and capacity use

Snapshot of PA's relevant experience

SAF and e-SAF

Investment Fund

Detailed analysis of SAF market with a focus on UK and Europe, and a high-level assessment of two potential investment targets in SAF industry



Special Projects Investment Fund

Evaluation of SAF market, policy, supply, demand and price outlook for SAF across UK, Europe and US to support potential investment into US-based eSAF project



Major European Airport Fuel and SAF Strategy

Developed a future-looking, actionable strategy over 12 weeks, using PA's 'double diamond' framework to drive insight and focus



Nordics SAF Joint Venture

Designing a joint business and operating model for large-scale production of eSAF and eDiesel in the Nordics



Major Energy Provider

Developed strategic recommendations to support access to new input sources to generate higher revenues from gate fees for SAF production



Major Australian Airport Fuel and SAF Strategy

Partnered with Jacobs to deliver an Aviation Fuels Strategy, to be used to support the development of its 2026 Master Plan



Sustainable Fuels Investor

PA facilitated the submission of the clients bid for the Advanced Fuels Fund (AFF) in the UK to support commercialisation of a first-of-a-kind SAF plant in the UK



Japanese Investment Company

Development of an end-to-end supply chain strategy, offtake contract pricing, and logistics cost optimisation for our client in the US SAF space at target airports



American Aircraft Leasing Firm

Development of a markets assessment, project finance model, business plan, and template information memorandum (IM) for an American aviation company



Major International Aviation OEM

PA are currently working with an aviation OEM to track SAF production and usage in real time, and explore possible organisational models for wider roll-out



Airport Incentive Scheme Review

Reviewed an airports incentive scheme to assess whether it remained fit for purpose with the release of new UK SAF regulations



Major US carrier SAF strategy

Helped a US carrier develop a multi-year SAF strategy in the context of wider sustainability objectives



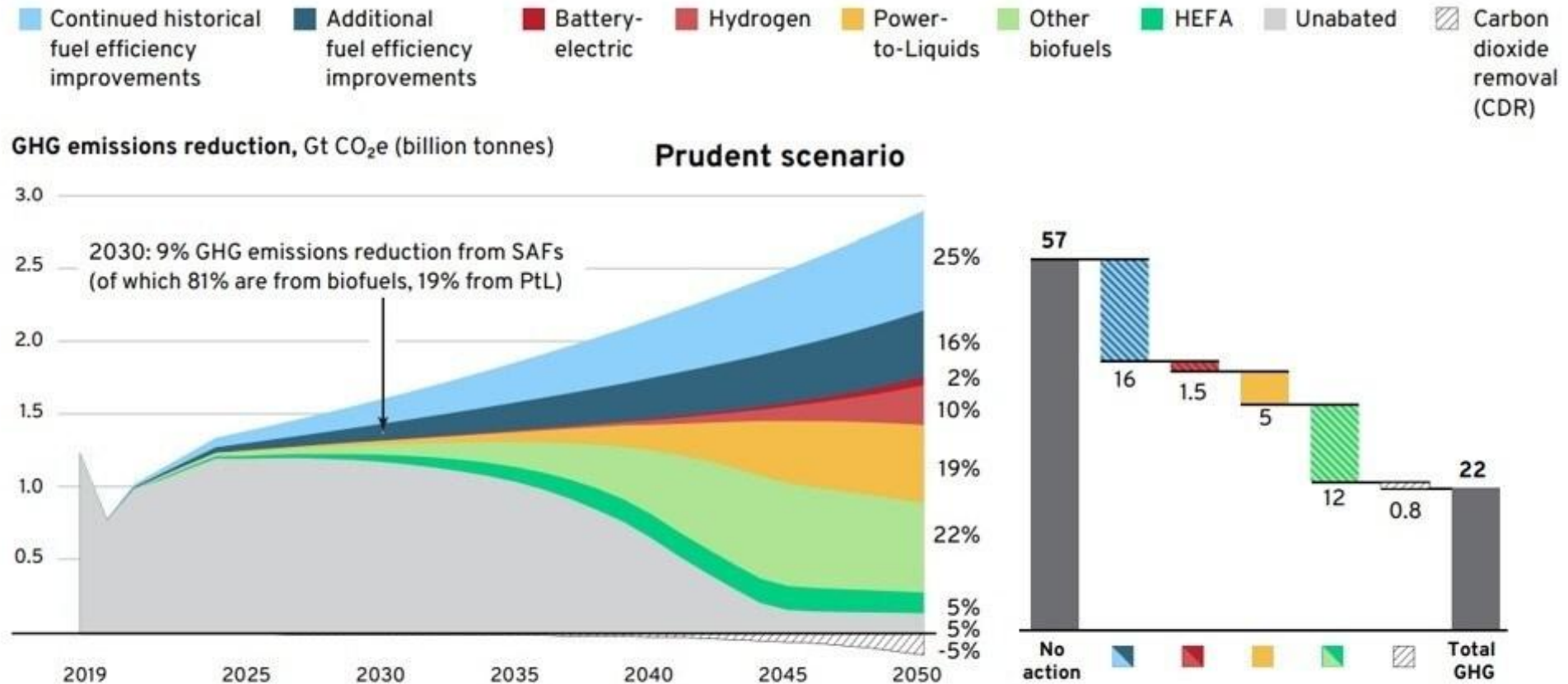
03

Introduction to SAF
and why is it the key
to decarbonising
aviation?



Setting the scene – World Economic Forum

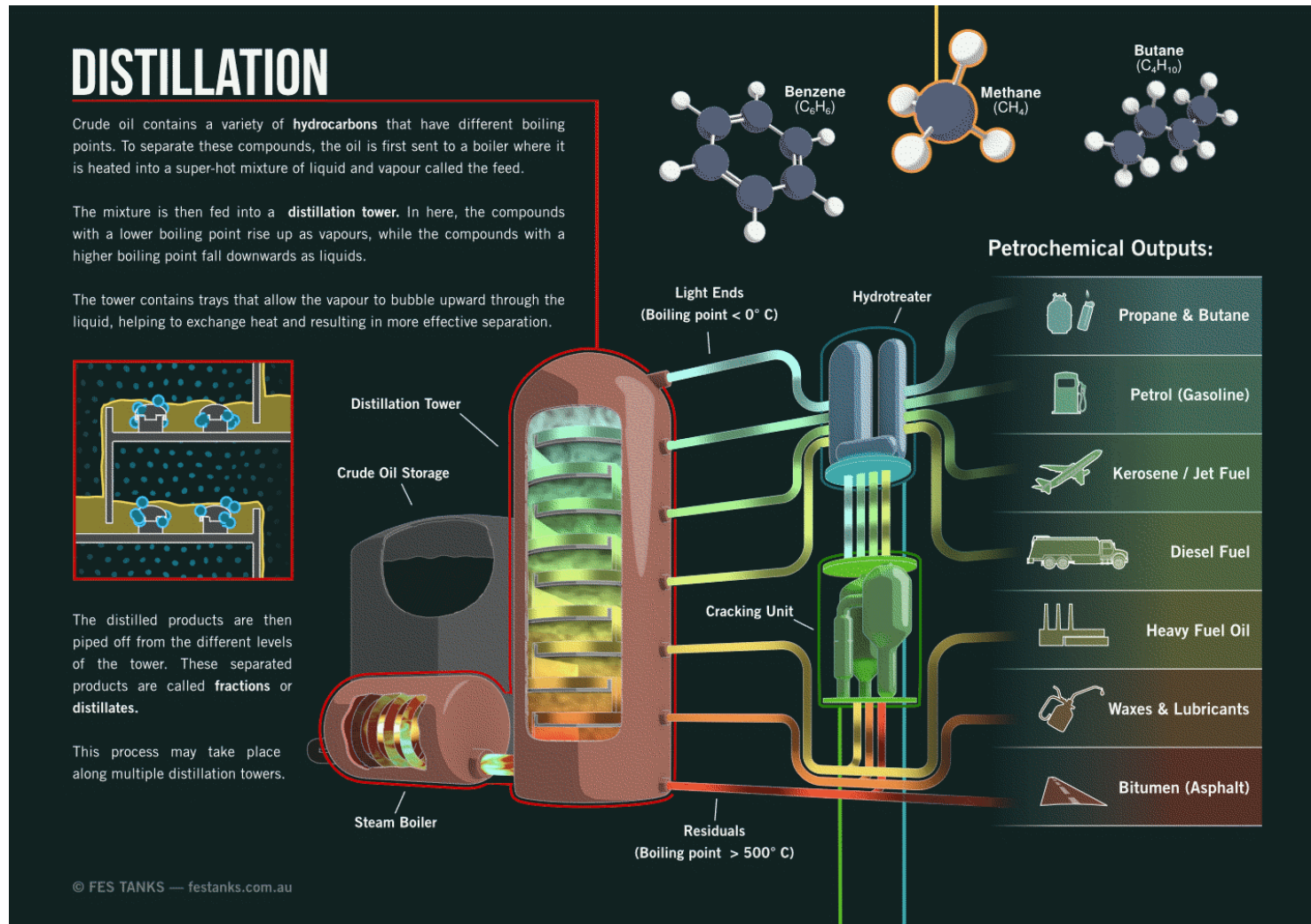
A combination of GHG reduction levers can make net-zero aviation a reality



What exactly is SAF crude oil refinery



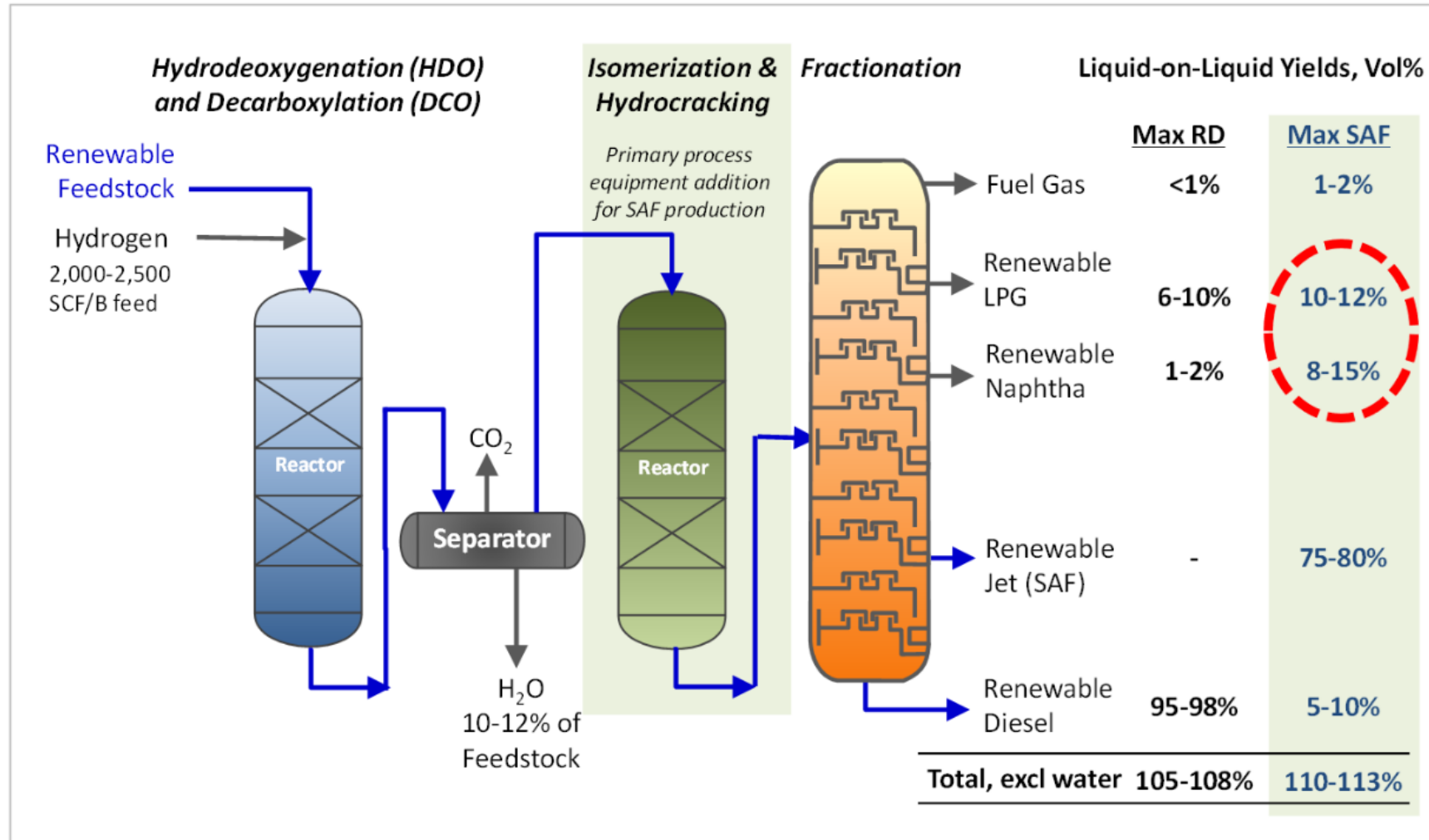
Crude oil distillation



SAF refinery

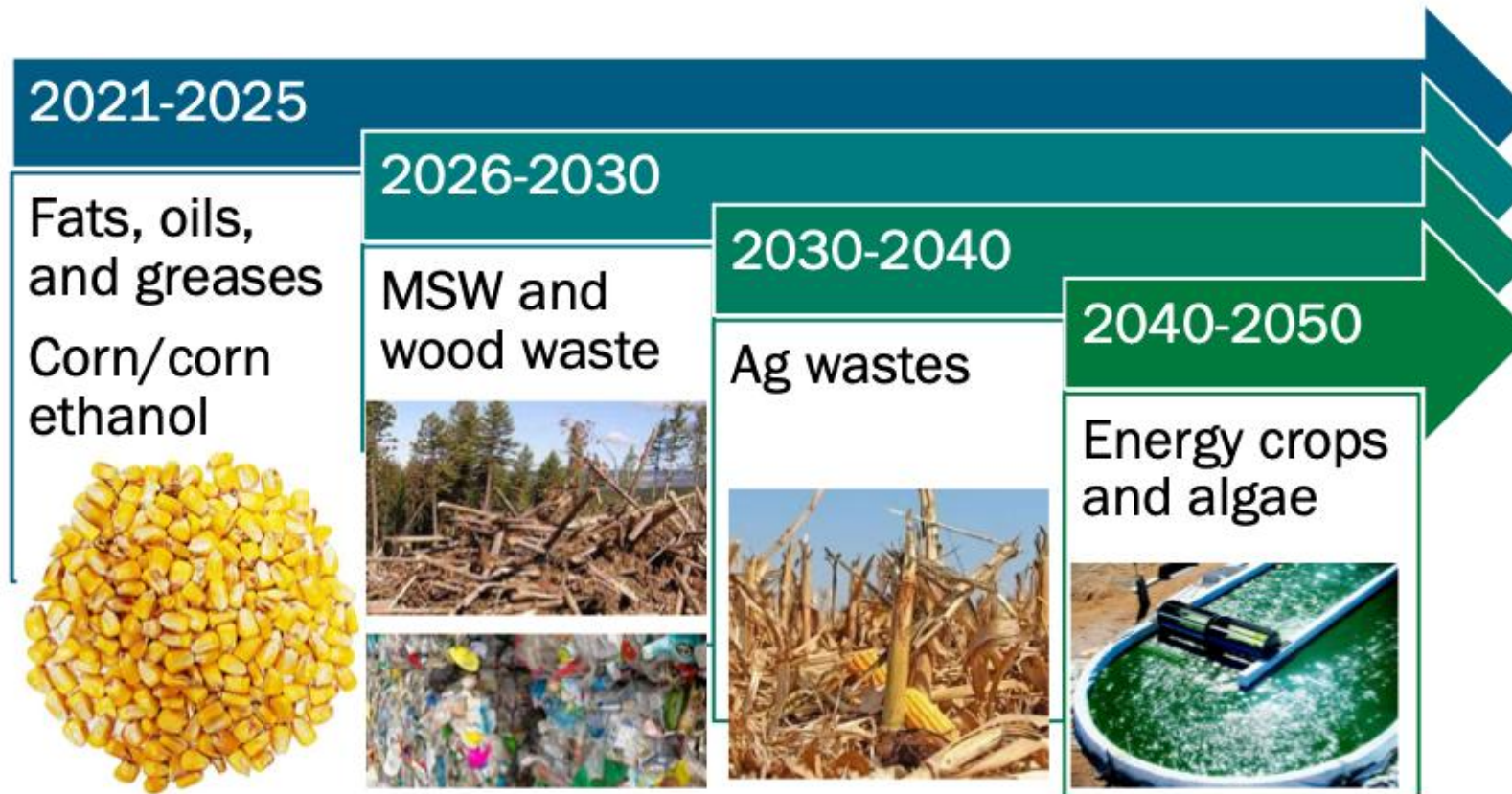


How to make SAF – Hydroprocessed Esters and Fatty Acids



Feedstocks – using intermediate carbon

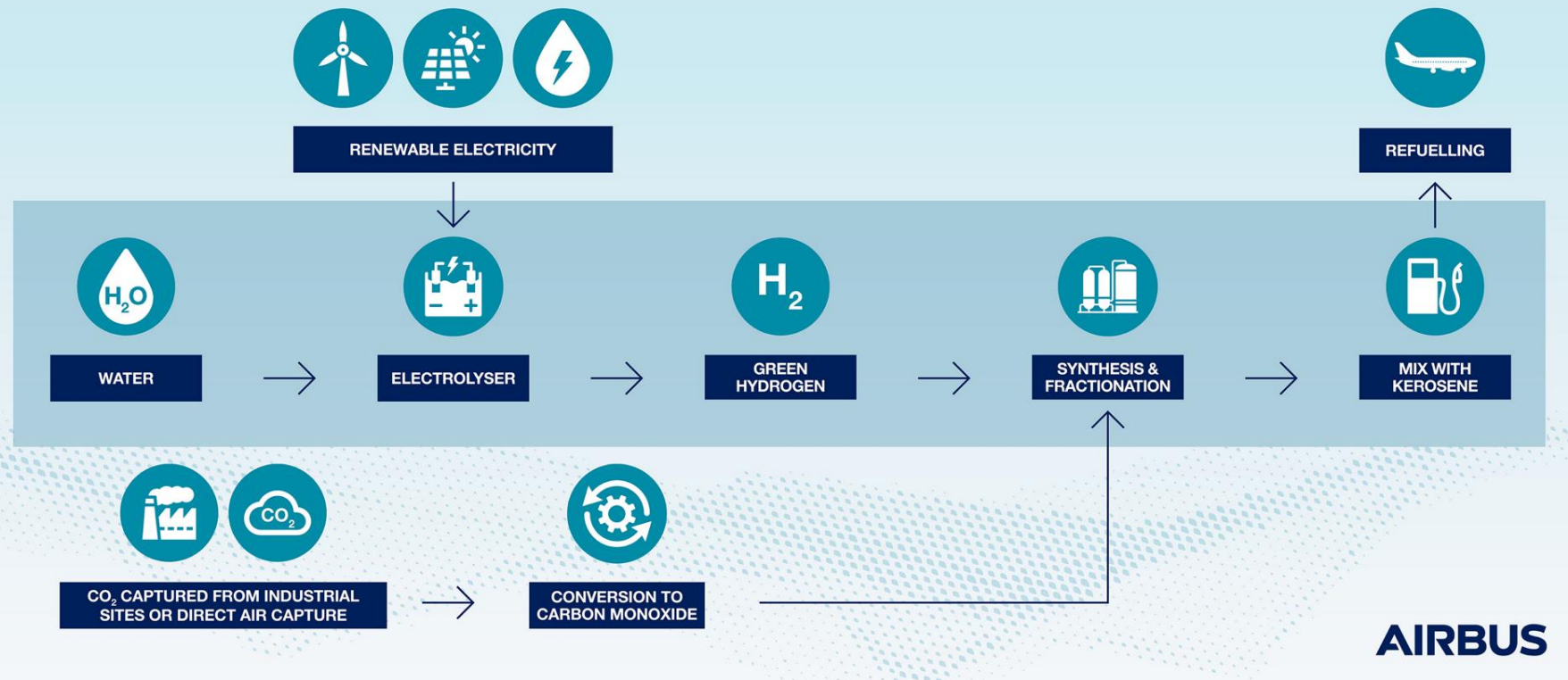
Anticipated Resource Availability Over Time



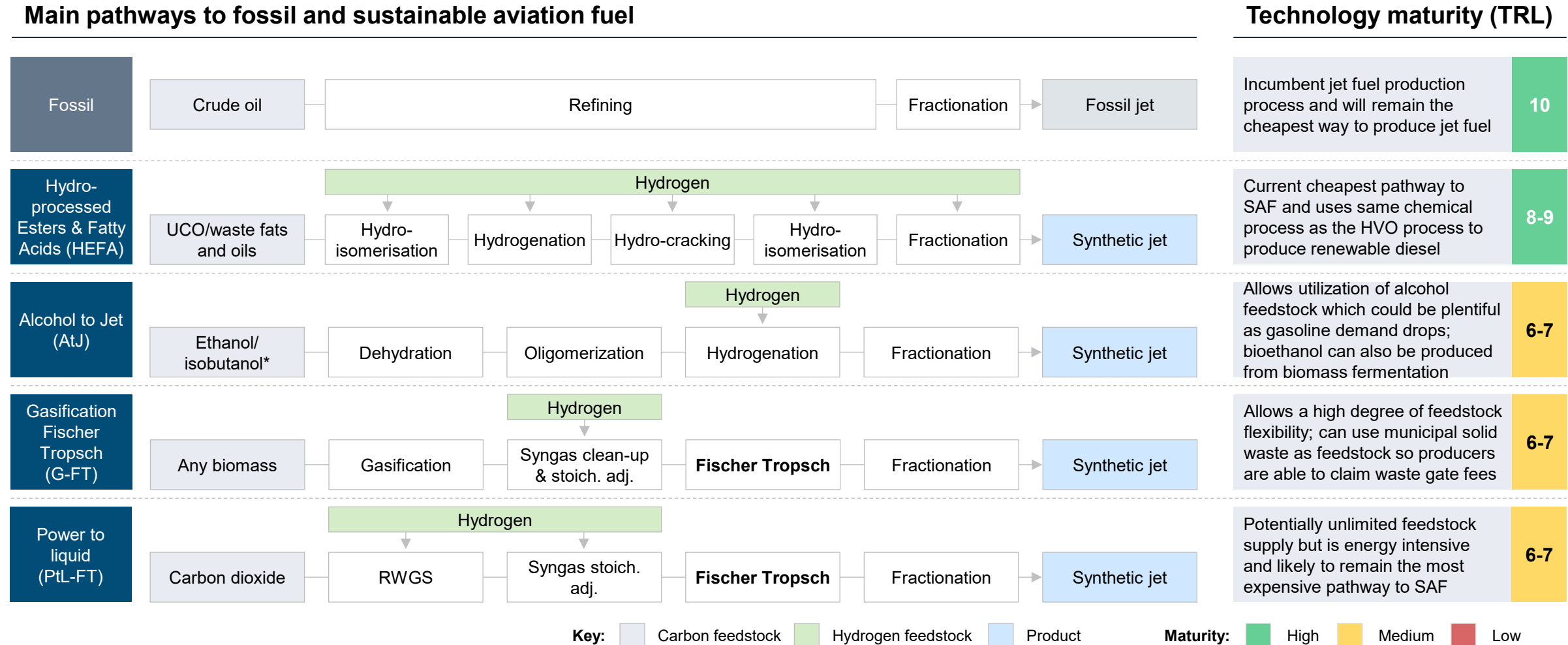
Feedstocks 2 – energy plus CO2

Power-to-Liquids for aviation

PtL is a type of sustainable aviation fuel (SAF) that is composed of synthetically produced liquid hydrocarbons.

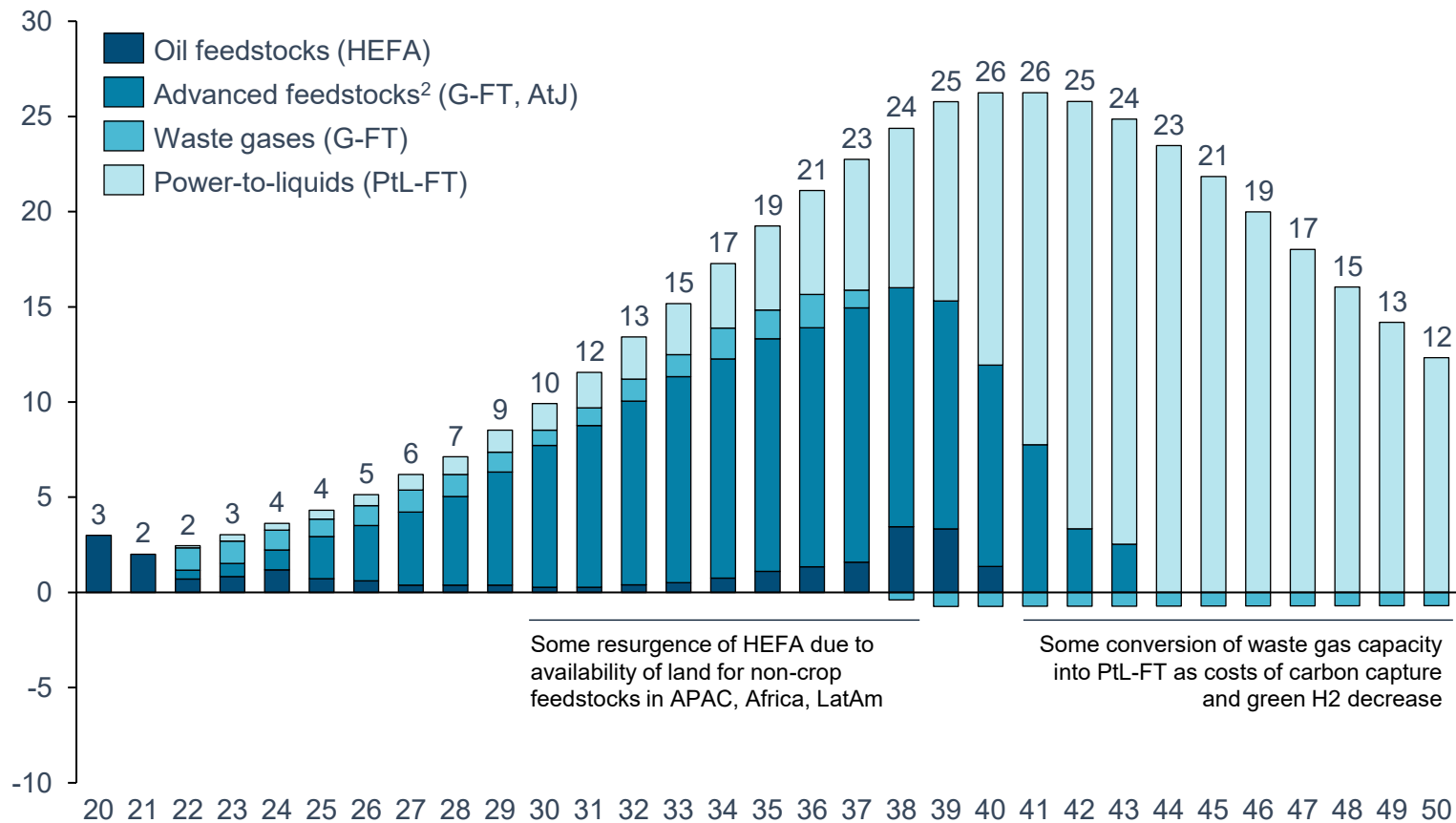


Several pathways : HEFA; AtJ; FT; and PtL



Availability of cost-effective and sustainable SAF feedstock and feedstock production infrastructure will drive annual capacity additions

Annual required global capacity additions by feedstock, million tonnes (MT)¹



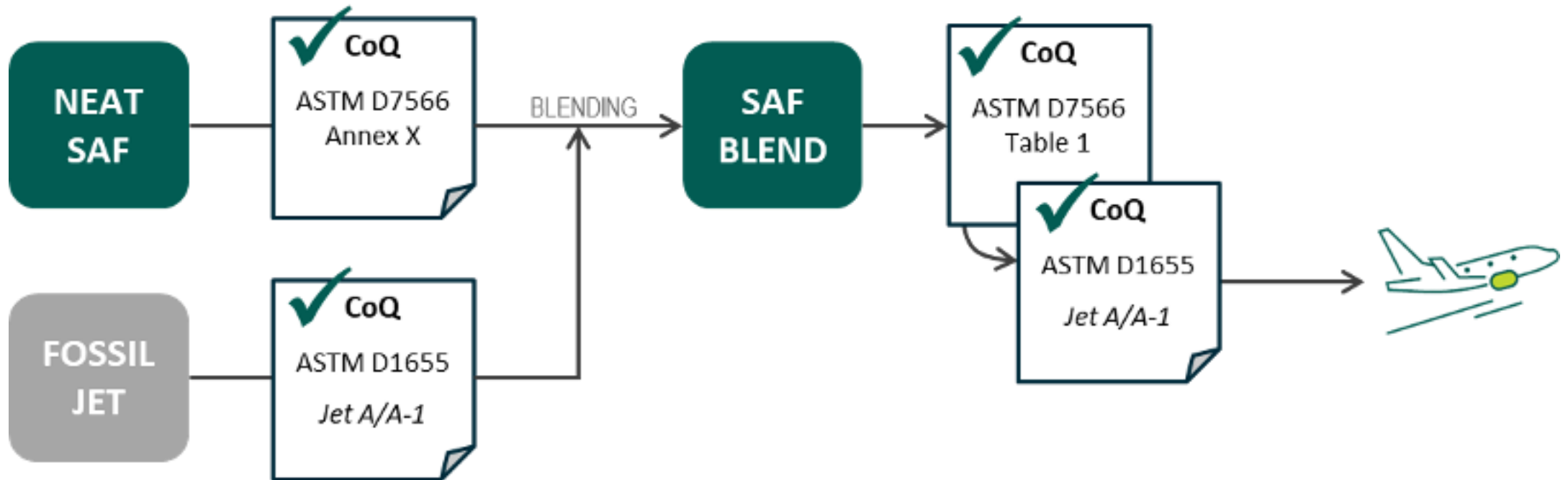
Key insights

- Initially HEFA leads due to current infrastructure, but availability of oily bio-feedstocks and waste lipids will limit capacity additions by 2025
- From 2026 growth will be driven by advanced feedstocks and waste gases, with some PtL-FT facilities coming online.
- From 2030 total SAF costs will rise from FOAK (first-of-a-kind) PtL-FT plants and then decrease as technologies mature
- By 2040 biological feedstock constraints become more prominent, and PtL-FT SAF facilities will dominate additional capacity

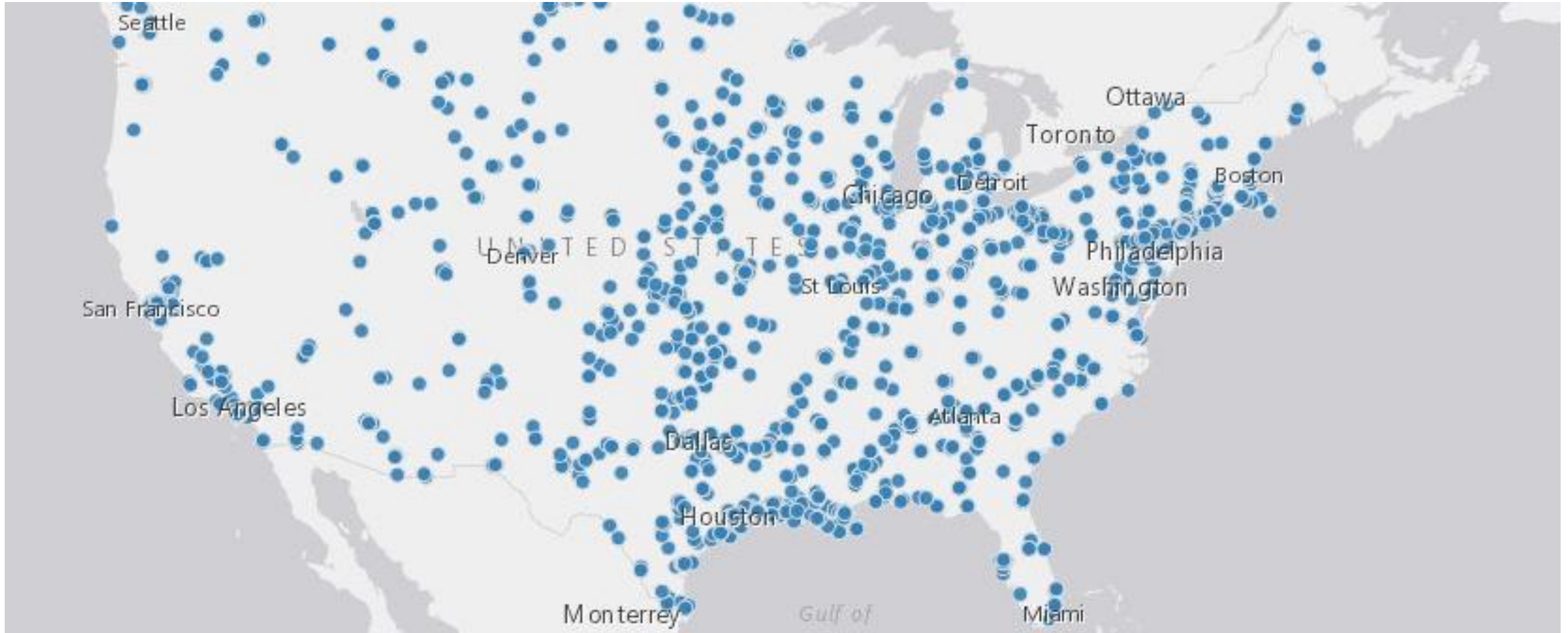
1. Capacity additions are an outlook based on the Aggressive Sustainable Fuel development scenario in ATAG's Fueling Net Zero report, where limited advances are made in non-SAF decarbonisation technologies

2. Municipal solid waste, woody biomass and agricultural wastes

ASTM certification



SAF Blending and certification – jet fuel terminals



Product pipelines and SAF delivery



International Civil Aviation Organization - ICAO

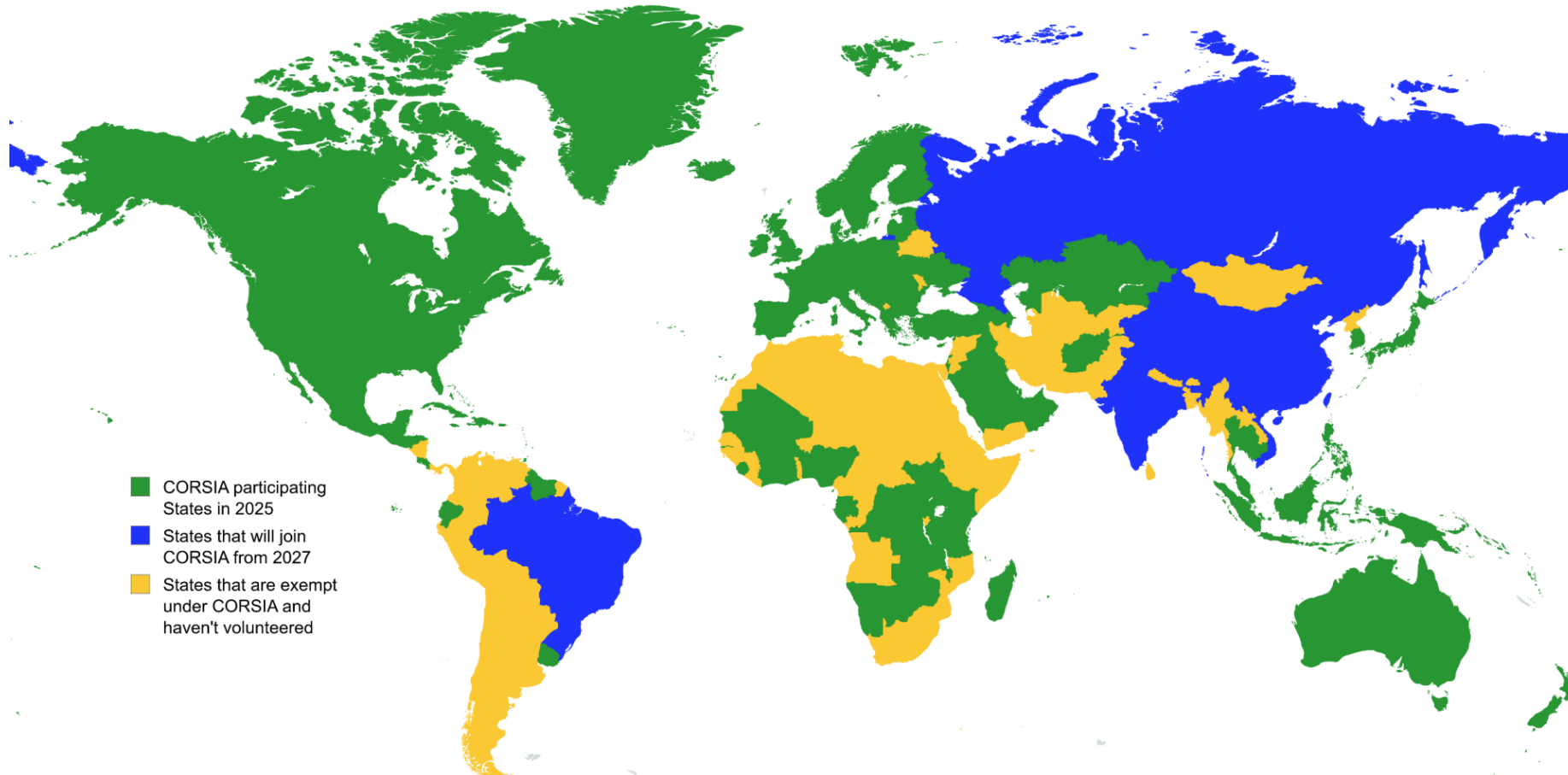


ICAO - Long-term aspirational goal - 2022

**REPORT ON THE FEASIBILITY
OF A LONG-TERM ASPIRATIONAL GOAL (LTAG)
FOR INTERNATIONAL CIVIL AVIATION
CO₂ EMISSION REDUCTIONS**



Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA) - and CORSIA eligible fuels <https://www.icao.int/corsia-eligible-fuels>



ICAO – Diplomatic Conferences on Alternative Fuels

First Conference on Aviation and Alternative Fuels – Rio de Janeiro, 2009 – set the groundwork for a regulatory framework

Second Conference on Aviation and Alternative Fuels – Mexico City, 2017 – considered the feasibility of a goal

Third ICAO Conference on Aviation and Alternative Fuels – Dubai, 20-24 November 2023 – adopted the ICAO Global Framework for Sustainable Aviation Fuels (SAF), Lower Carbon Aviation Fuels (LCAF) and other Aviation Cleaner Energies, to facilitate the global scale up in the development, production and deployment of SAF, LCAF and other aviation cleaner energies toward the sector's cleaner energy transition. ICAO and its Member States strive to achieve a collective global aspirational Vision to reduce international aviation CO₂ emissions by 5 per cent by 2030, through the use of SAF, LCAF and other aviation cleaner energies, compared to zero cleaner energy use.

https://www2023.icao.int/environmental-protection/Documents/SBSTA59_ICAO%20submission_Final2.pdf

US SAF policy and regulation overview - carrots

	Renewable Fuel Standard (RINs)	SAF is eligible for RINs (D3, D4, D5, and/or D7, all pathway dependent) through the Renewable Fuel Standard federal program. Fuels with more energy content generate more RINs, where baseline for energy content comparison is ethanol. One gallon of ethanol generates one D6 RIN, but more energy-dense fuels can generate more RINs; this comparison is known as a fuel's "equivalence value."
	IRA SAF Tax Credit	The Inflation Reduction Act (IRA) set forth new tax credits for SAF in support of President Biden's goal of producing 3 billion gallons of SAF in the US by 2030. This two-phase tax credit is broken into two timelines: • July 2025: with the passing of the "One Big Beautiful Bill Act" (OBBBA), President Trump changed the Clean Fuel Production Credit. • First, the CFPC expiration has been extended by two years, from 2027 to December 31, 2029. • Second, the credit rate for all eligible liquid fuels, including SAF, has been capped at \$1 per gallon. This change reflects alterations to the credit calculation and emissions accounting applicable to nearly all liquid fuels.
	Low Carbon Fuel Standard	State Low Carbon Fuel Standards (LCFS) provides markets for SAF procurement, and it is expected that SAF will continue being directed into state markets where LCFS-type programs and financial incentives exist (California, Oregon, and Washington). There are several states considering implementing similar LCFS-type programs including Minnesota, New York, New Mexico, and Colorado.
	State Tax Incentives	Several states across the country have SAF tax incentives that encourage state-specific use and production of SAF. At the time of this report, four states have SAF specific tax incentives. Other states with LCFS programs have made SAF an eligible fuel for LCFS credits (California). Oregon considers SAF importers and producers to voluntarily meet state targets of carbon intensity reduction by 2035, and Washington has both a SAF-specific incentive and an LCFS program. Kentucky introduced a SAF incentive in 2022 (yet to be passed), and Colorado attempted to advance a SAF incentive, but the measure failed in 2023.

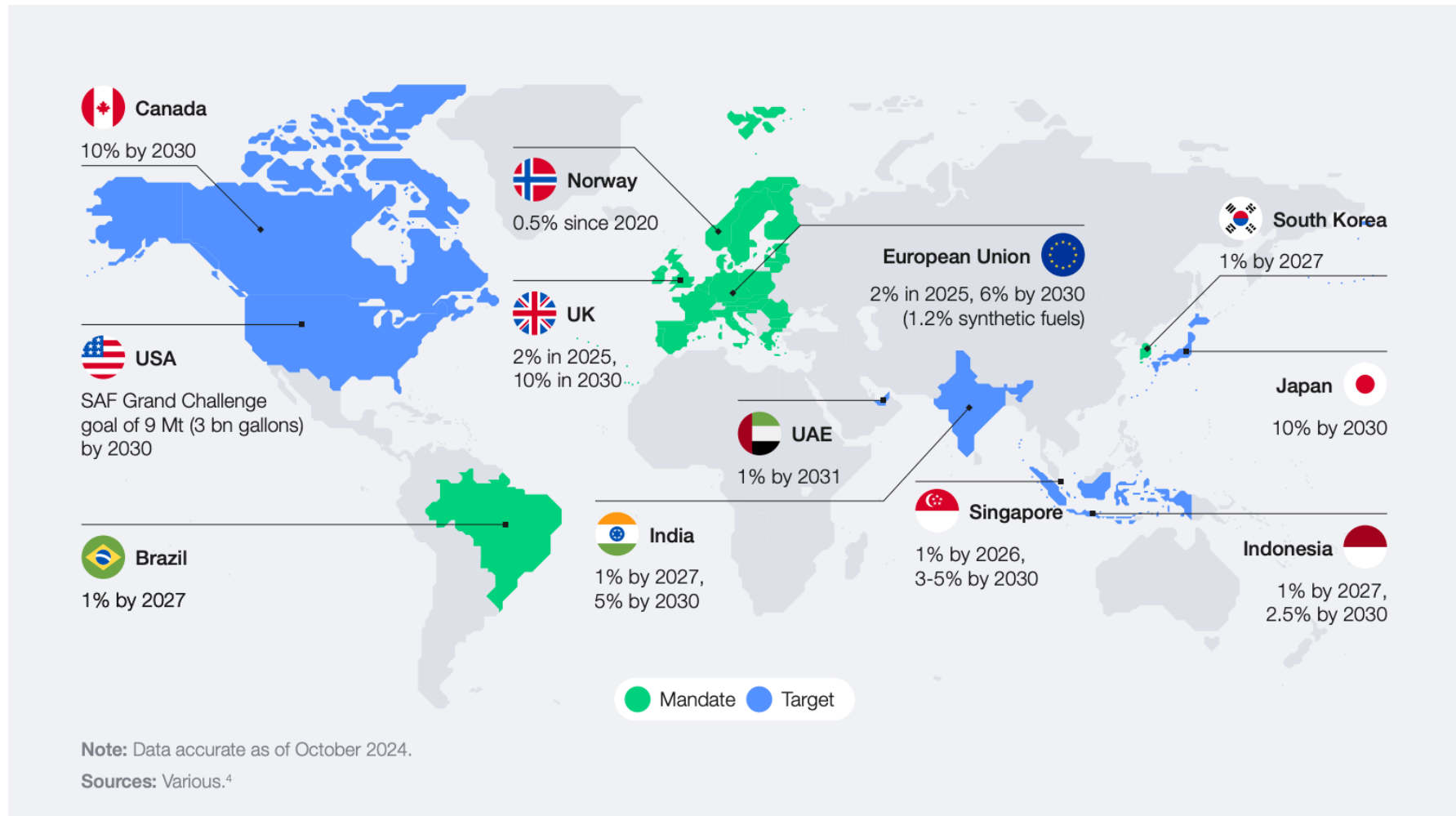


EU Mandates - guarantee demand – sticks (with a little bit of carrot)

Regulation / policy	Description	Impact on SAF		Impact on eSAF (fuels from renewable power)	
EU SAF mandate (ReFuelEU Aviation)	From 2025, fuel producers must ensure share of SAF in jet fuels should be 2%, increasing to 34% in 2040 and 70% by 2050. Applies to all flights departing from EU airports. Some countries with more ambitious mandates.	Increased demand	Demand guarantee for SAF; pushes airlines to commit to SAF contracts	Increased demand	Includes sub-mandate for eSAFs: 1% of jet fuel (2030), 15% (2040) & 35% (2050)
EU Emissions Trading Scheme (ETS)	Sets cap on total annual amount of GHG emissions. Reduction in allowances given to the aviation industry to 2030, free allowances eliminated by 2026. Increases cost of buying and using jet fuel with lower SAF blends	Increased demand	Airline operators must ensure they uplift sufficient SAF to keep carbon costs low	Increased demand	High emissions savings from eSAFs pathways makes them more attractive
Energy Taxation Directive (ETD)	Proposed increase on fossil jet fuel tax from €1.2 per GJ in 2022 to €10.8 per GJ in 2033. Decreases cost difference between pure jet fuel and SAF-blended fuels	Increased demand	Reduce cost competitiveness of fossil jet, shifting demand to SAF	Increased demand	Advanced biofuels and e-fuels will benefit from a zero tax rate for 10 years
Renewable Energy Directive (RED) III	29% renewable energy out of all energy supplied to transport or 14.5% GHG reduction (2030 target). Scope expanded to include fuel supplied to aviation. Cap on food- / feed-based biofuels & waste oils continued.	Increased supply	SAF key to achieving RED III targets	Increased supply	Sub targets and multipliers for eSAFs and cap on food-/feed-based fuels

Regulations directly constraining demand or supply are unlikely to be put into place, however limitations on importation or the use of certain biomass-based pathways feedstocks may begin to be introduced and drive up prices

Mandates around the world – World Economic Forum



Bankability – PA Consulting Research – Cacophony to Symphony

The SAF market is expected to skyrocket from \$7 million in 2018 to nearly \$26 billion by 2030 - but, the industry remains far from achieving the scale and collaboration needed to make SAF work at a global level.

Bankability means different things to different people – investors want risks to be manageable, producers want clarity of feedstock supply and customers purchaser agreements, airlines want lower costs, and everyone wants regulatory certainty. Airports can help bring all these things together.

Our upcoming research explores why scaling SAF isn't just a technical problem, it's a whole-systems problem requiring a whole-systems response.

Based on a survey of over 500 SAF specialists across the aviation ecosystem, the report will share insights into what it will take to close the gap between ambition and action – from regulatory reform and smarter risk sharing, to transforming operating models and rethinking the role of airports.



04

SAF around the world – who's making it / who's using it?



What is SAF?

SAF is a LCLF alternative to CAF. SAF is produced from renewable and sustainable sources and can reduce CO₂ emissions by up to **80 per cent on a lifecycle basis** relative to fossil kerosene (CAF).



Sustainable sources

LCLF produced from **non-fossil fuel sources through several processes** using agricultural and biological feedstocks and power-to-liquid (PtL) fuel that do not compete with food, land and water use or deplete natural resources.



Alternative fuels

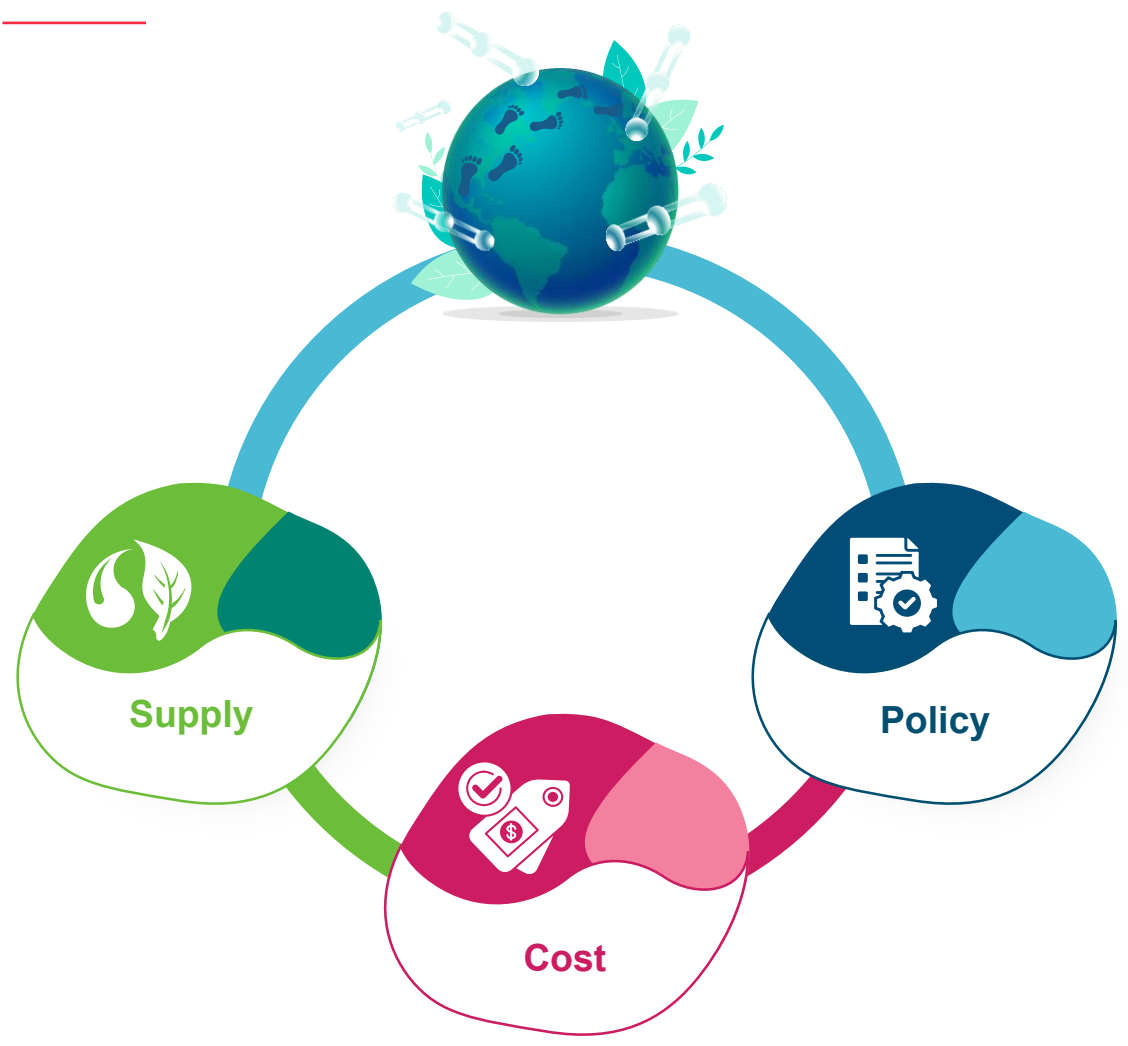
Alternative to traditional (fossil-based) CAF that **can be blended with conventional kerosene** (Jet A/Jet A-1) in **ratios of up to 50%** and does not require modifications to existing commercial aircraft or engines contributing towards CO₂ emission reduction obligations under ICAO's CORSIA (MBM).



Compatible, safe

Drop-in fuel that meets the same regulatory/technical requirements for use in commercial aircraft as CAF (ASTM D1655) and can be supplied/distributed through existing airport fuelling infrastructure.

SAF trilemma



Supply

Limited, accounting for 0.3-0.5% of total CAF use

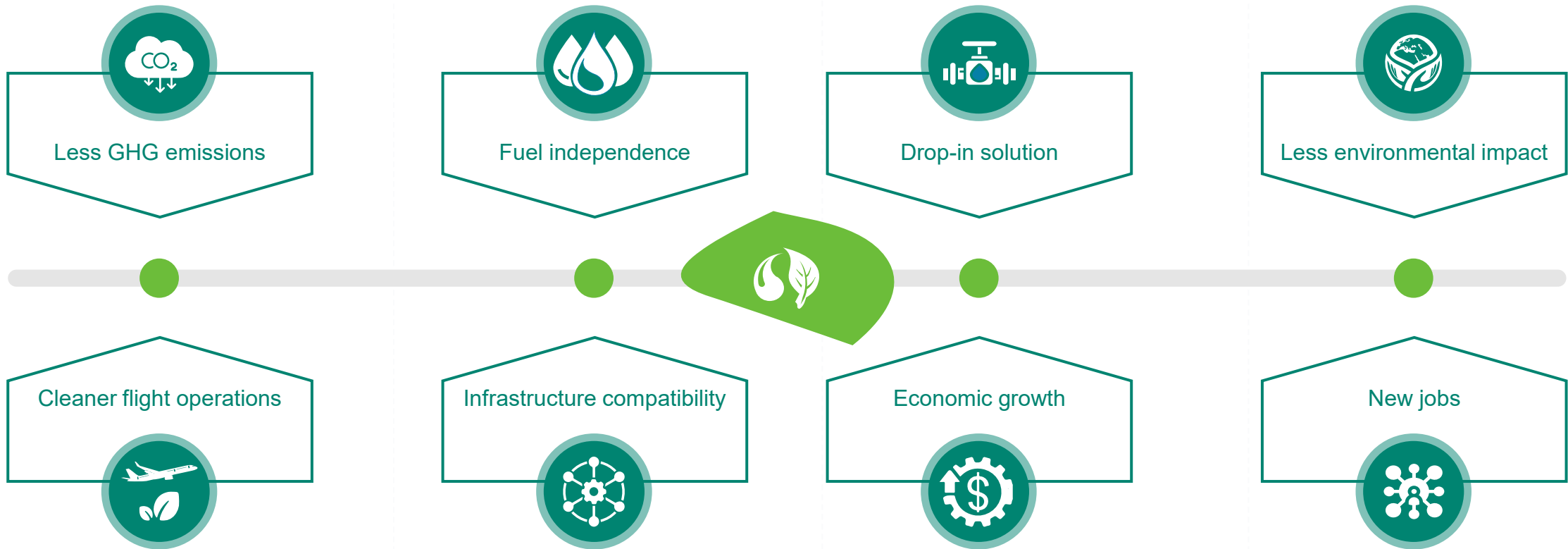
Cost

SAF is approx. 3-5 times more expensive compared to CAF

Policy

Patchwork landscape with wide-ranging incentives/mandates driving investment and the pace of scale-up

SAF benefits case



Challenges and solutions

Challenges

- Supply**
limited feedstock availability and approved pathways
- Cost**
3-5 times more expensive than CAF (Jet A-1)
- Blend**
ratio capped at 50:50 by ASTM
- Access**
barriers to fuel logistics, transport, airport fuel infrastructure
- Policy**
inconsistent to stimulate supply-chain development and investment

Solutions

- R&D**
invest in the development of 2nd/3rd generation feedstocks
- ROI certainty**
establish a strategic framework of incentives/mandates
- Certification**
harmonize the chain of custody to decouple environmental attributes
- Book & Claim**
improve the traceability of SAFc purchases and corporate reporting
- Collaborate**
work closely with key supply-chain partners to deploy/scale-up SAF

Note: A non-exhaustive listing of challenges and opportunities in creating the right conditions, defining roles across a dynamic supply-chain and scaling in a fast-evolving SAF landscape based on PA research and analysis

Cleaner, greener in formation



ACI

Airport Carbon Accreditation
Programme

Launched 2009
(7 levels of accreditation)
638 accredited airports, including
62 US airports



CAN SO

Environment Accreditation
Programme

Launched 2022
(5 levels of accreditation)
9 accredited ANSPs



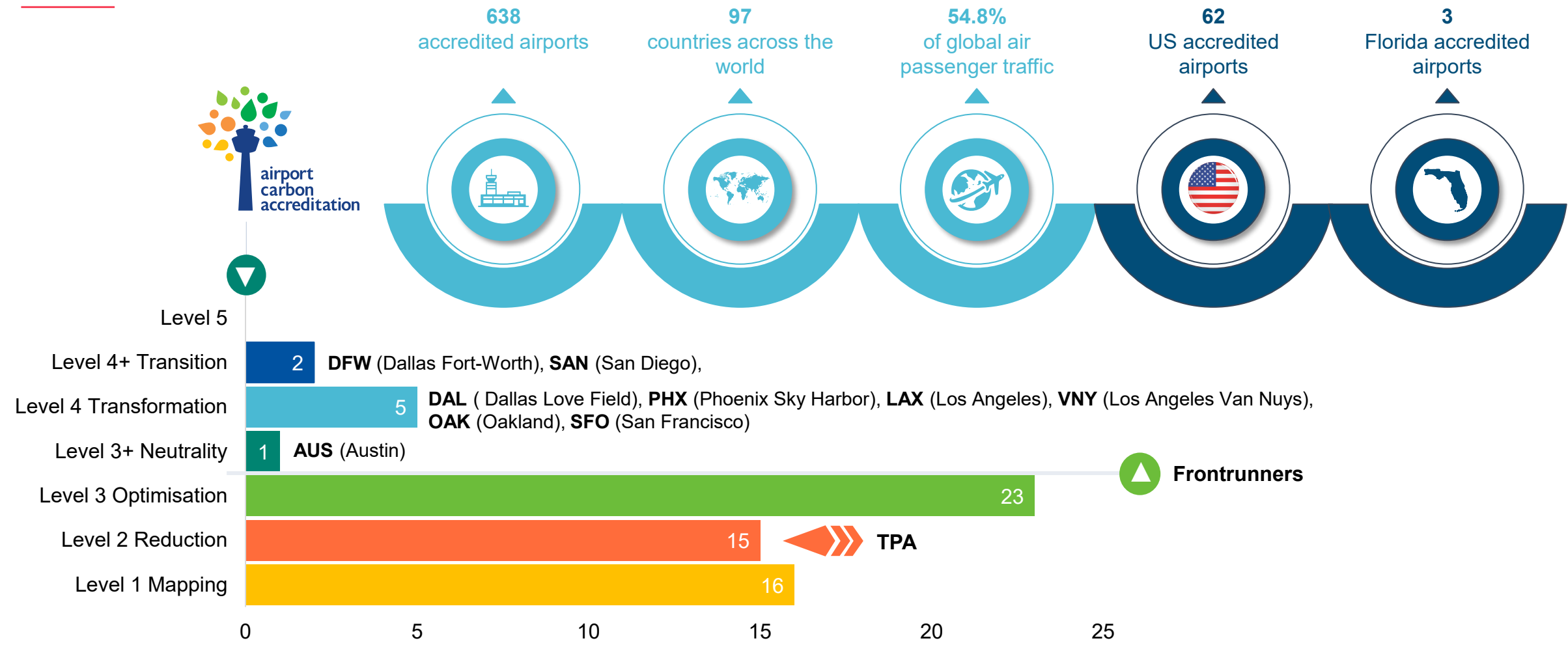
IATA

Environmental Assessment
Program

Launched 2013
(3 levels of accreditation)
32 airlines registered in the
program (currently no US airlines
are registered)
9 registered ground handlers
5 registered airports, including 1
US airport (BFI)

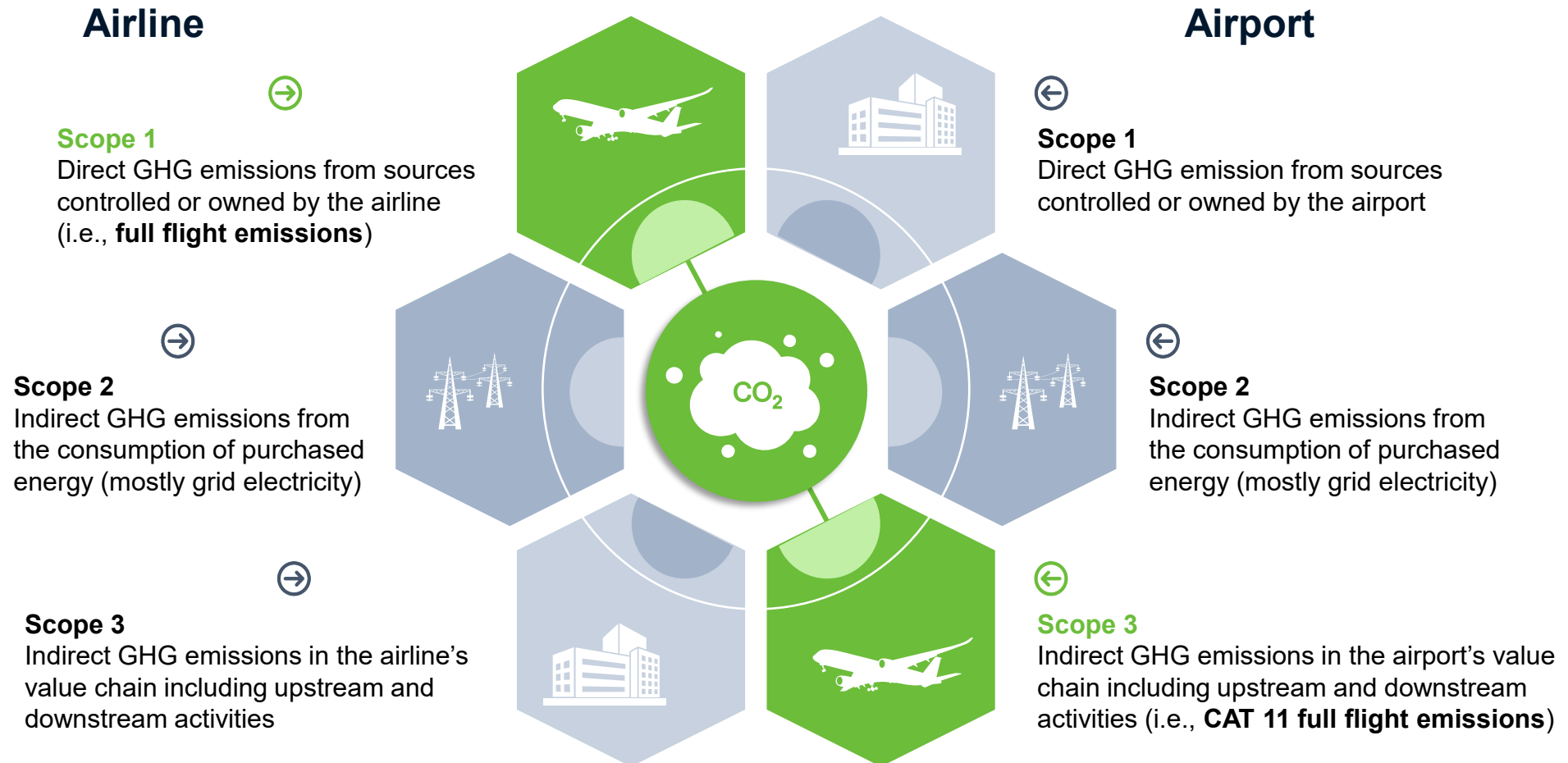
Source: ACI, CAN SO and IATA website information as of 27 August 2025

Airport Carbon Accredited: spotlight on US airports

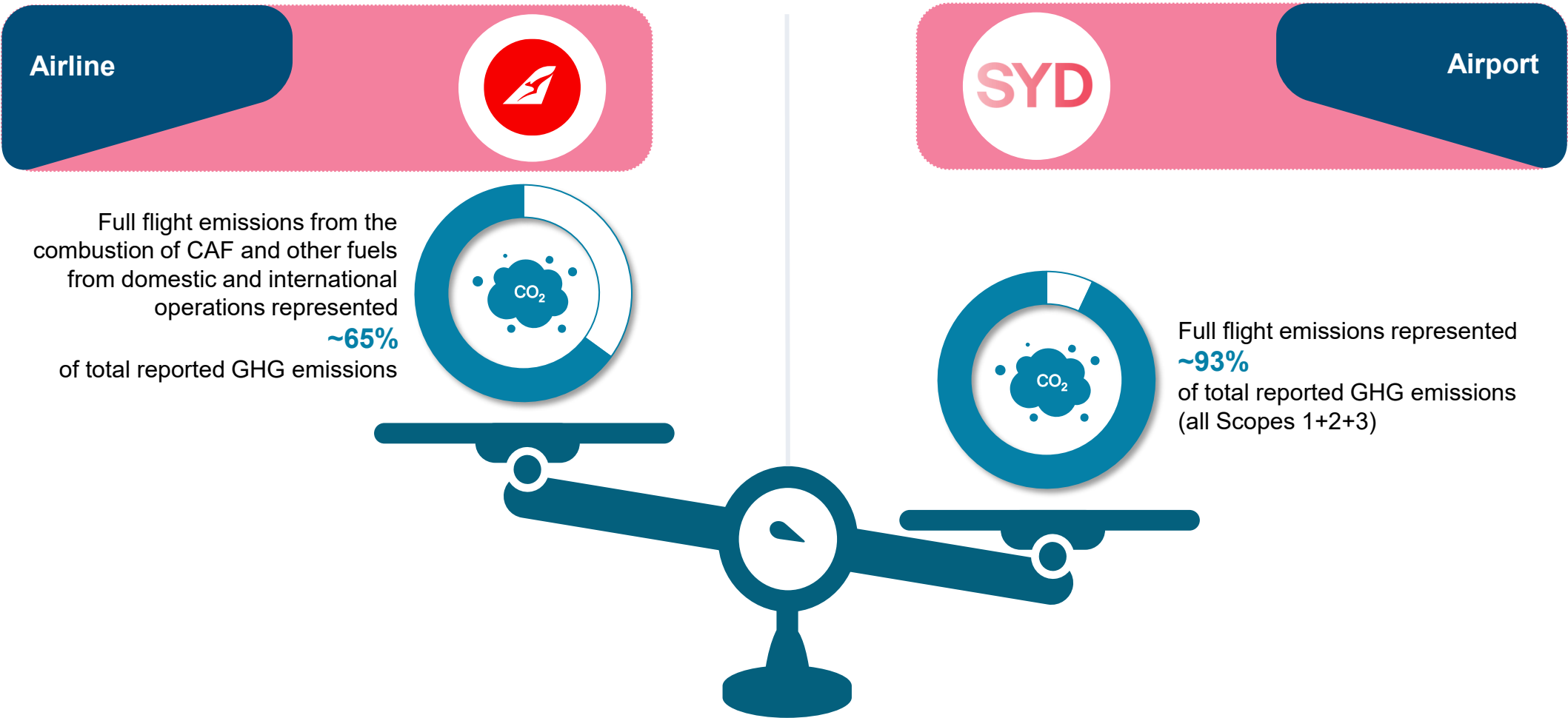


Source: ACI Airports Carbon Accreditation Programme's online portal as of 27 August 2025

Airline-Airport emissions scope boundaries



2024 airline-Airport full flight emissions apportionment

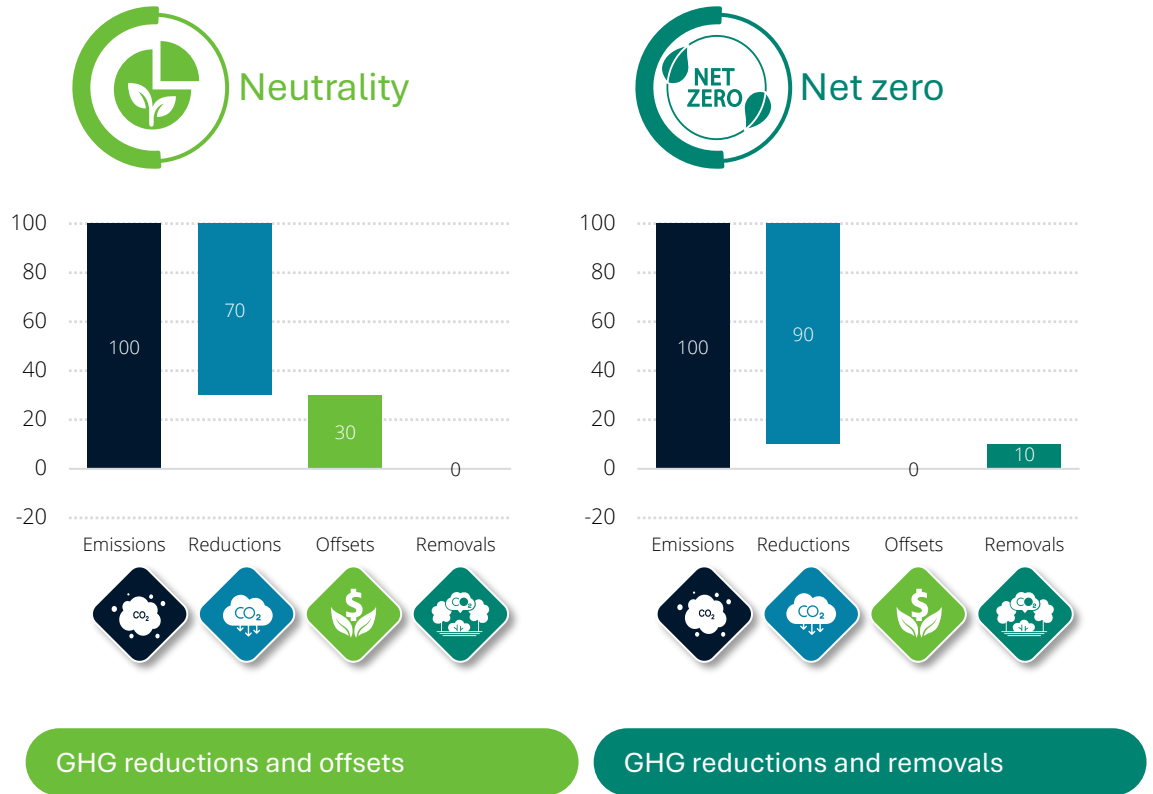


Source: Annual Reports 2024 published by The Qantas Group and Sydney Airport

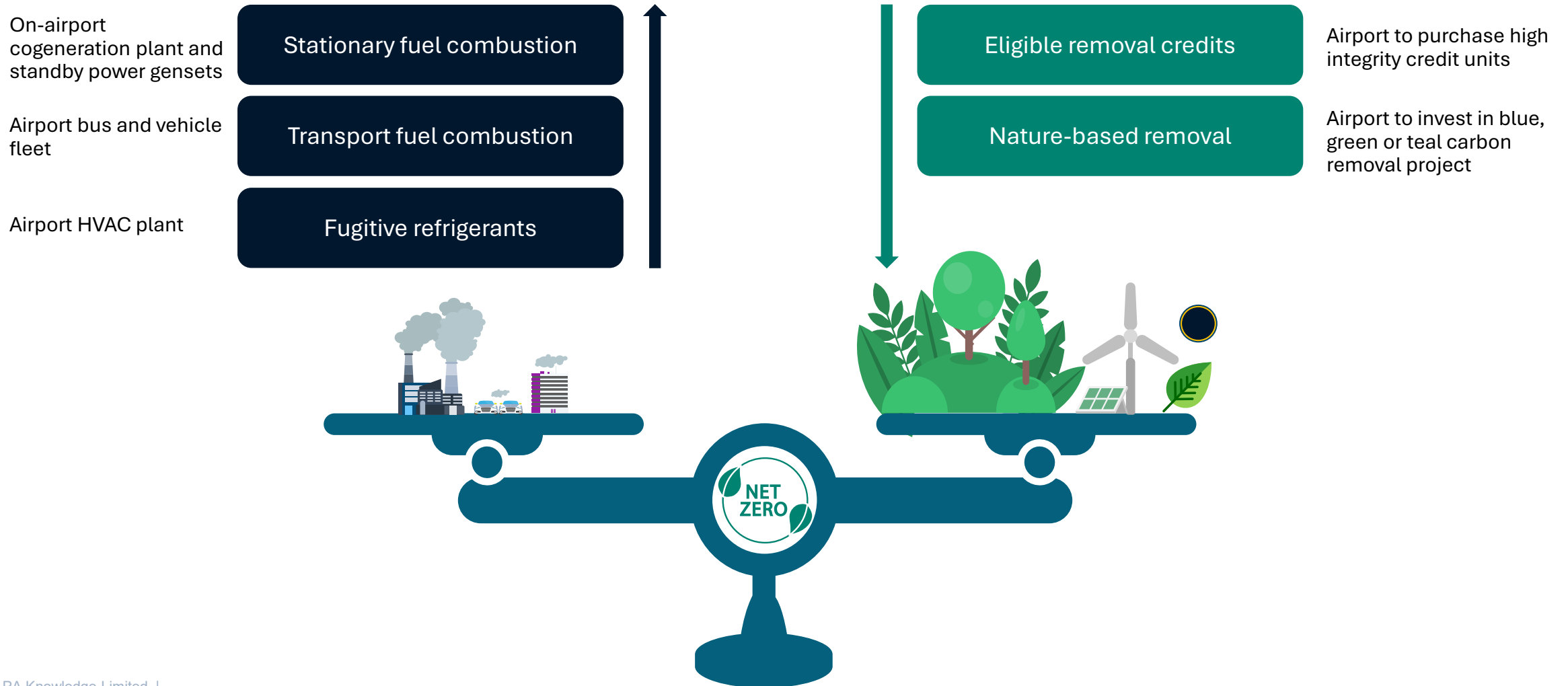
Net Zero backgrounder

Net zero

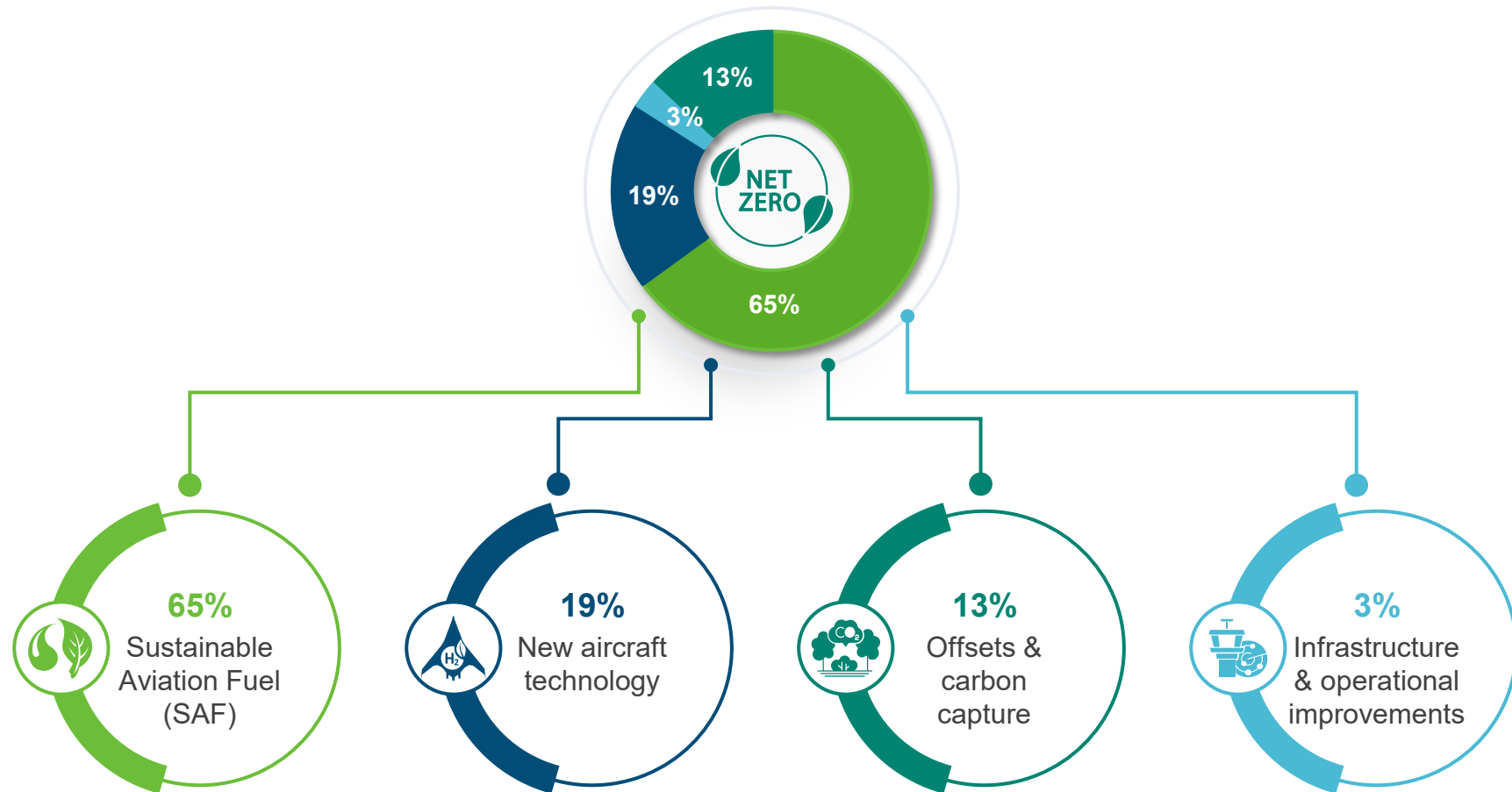
According to the IPCC, Net Zero Carbon Emissions are achieved “when anthropogenic CO₂ emissions are balanced globally by anthropogenic CO₂-removals over a specific period.” It requires that the maximum feasible reductions of CO₂e emissions are first made, and any residual emissions are balanced by an equal volume of carbon removals.



Airport Net Zero scales



Aviation Net Zero 2050



Source: IATA Net Zero 2050, Fly Net Zero Fact Sheets (various) accessed on 27 August 2025 (Net Zero Resolution ([iata.org](https://www.iata.org)))

Airlines' future flight investment priorities



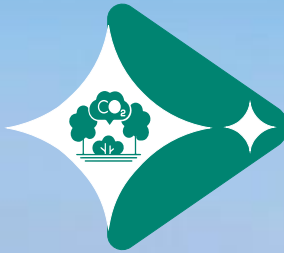
Fleet renewals



SAF



Network
optimisation



Eligible carbon credits
and removals



Operational
efficiency

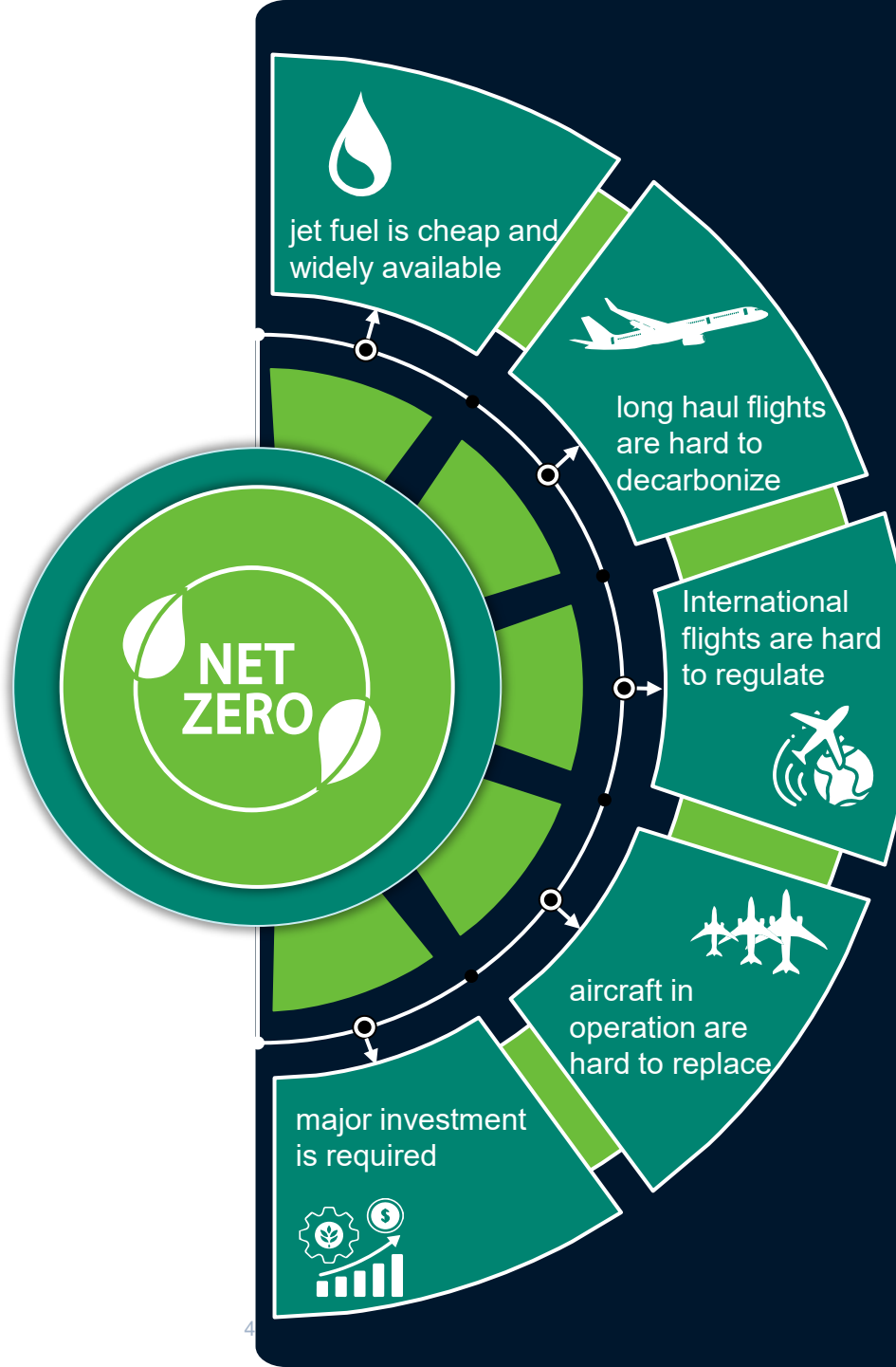


New aircraft propulsion
technology

ZERO
EMISSIONS



Cleaner skies of tomorrow



The SAF fact file



11	SAF production pathways approved by ATSM International
98	airports distributing SAF
81	airlines with agreements to uplift SAF
2.1	Mt SAF production volume estimated accounting for 0.7% of total airline fuel consumption (2025)
\$45	billion in SAF purchase agreements that have uplifted SAF
1	Mt SAF production volume or 1.3 billion litres (2024)
0.45	million commercial flights that have uplifted SAF (2024)

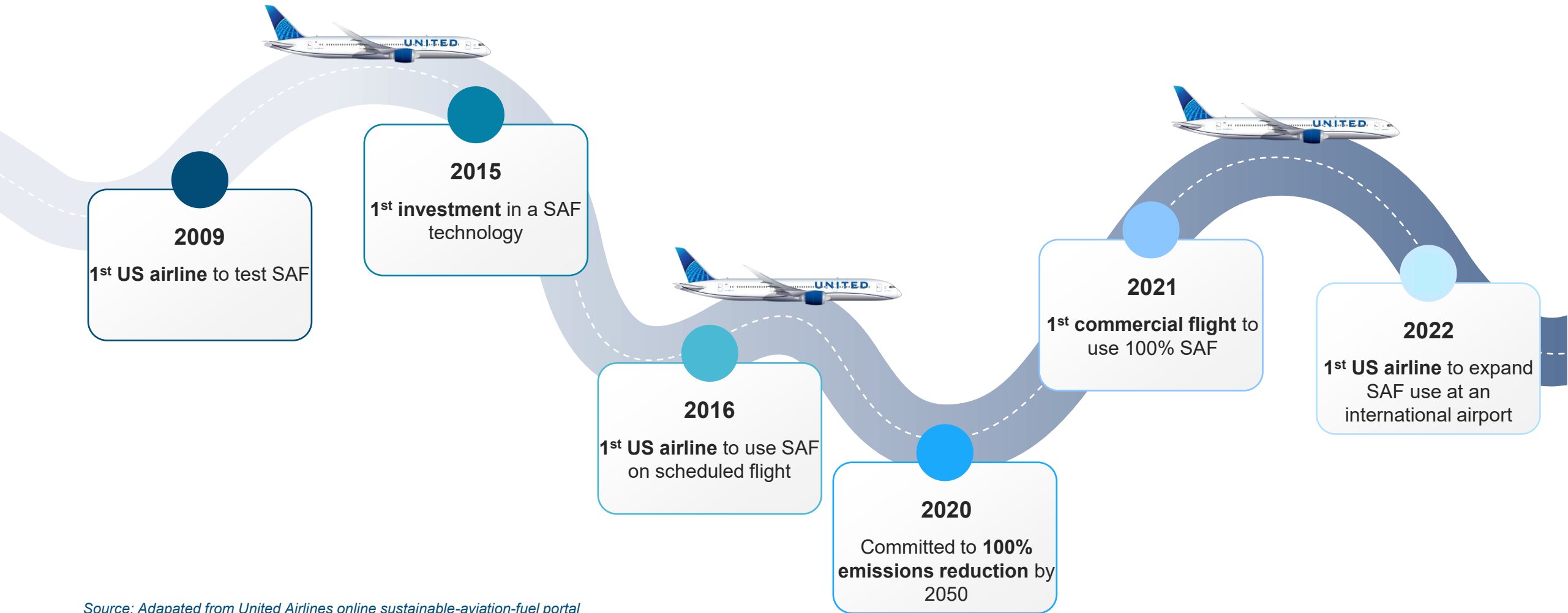
Source: Air Transport Action Group's (ATAG) online facts-figures portal on 27 August 2025

Airlines uplifting SAF (worldwide selection, not exhaustive)



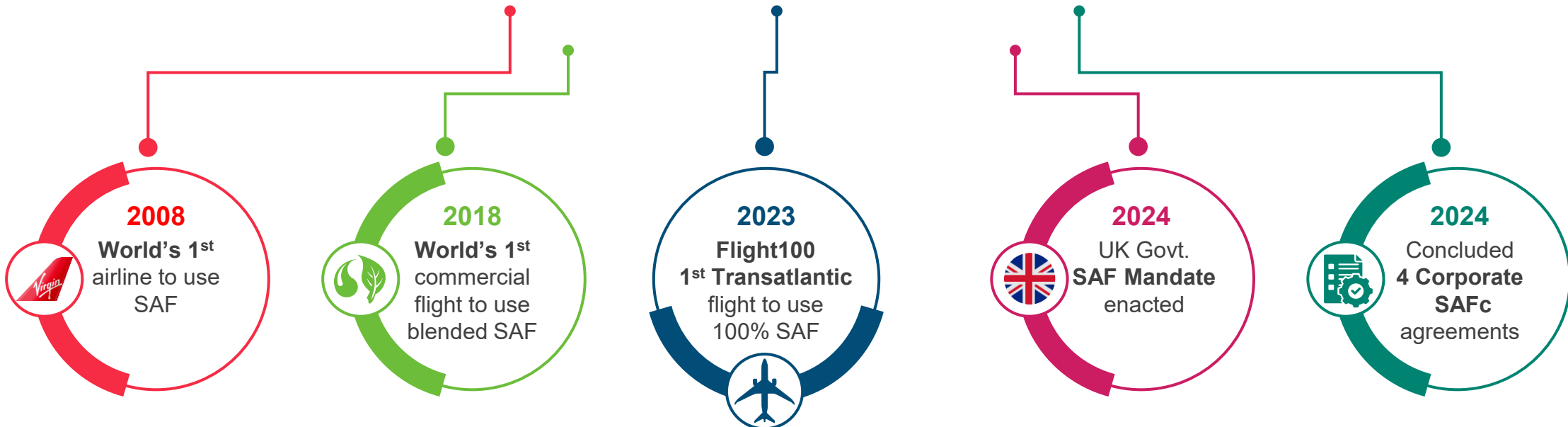
Note: A non-exhaustive representation of selected airlines either currently uplifting SAF or committed to uplifting SAF to achieve publicly declared targets on their respective future SAF fuel mix (various public sources)

United's SAF story so far ...



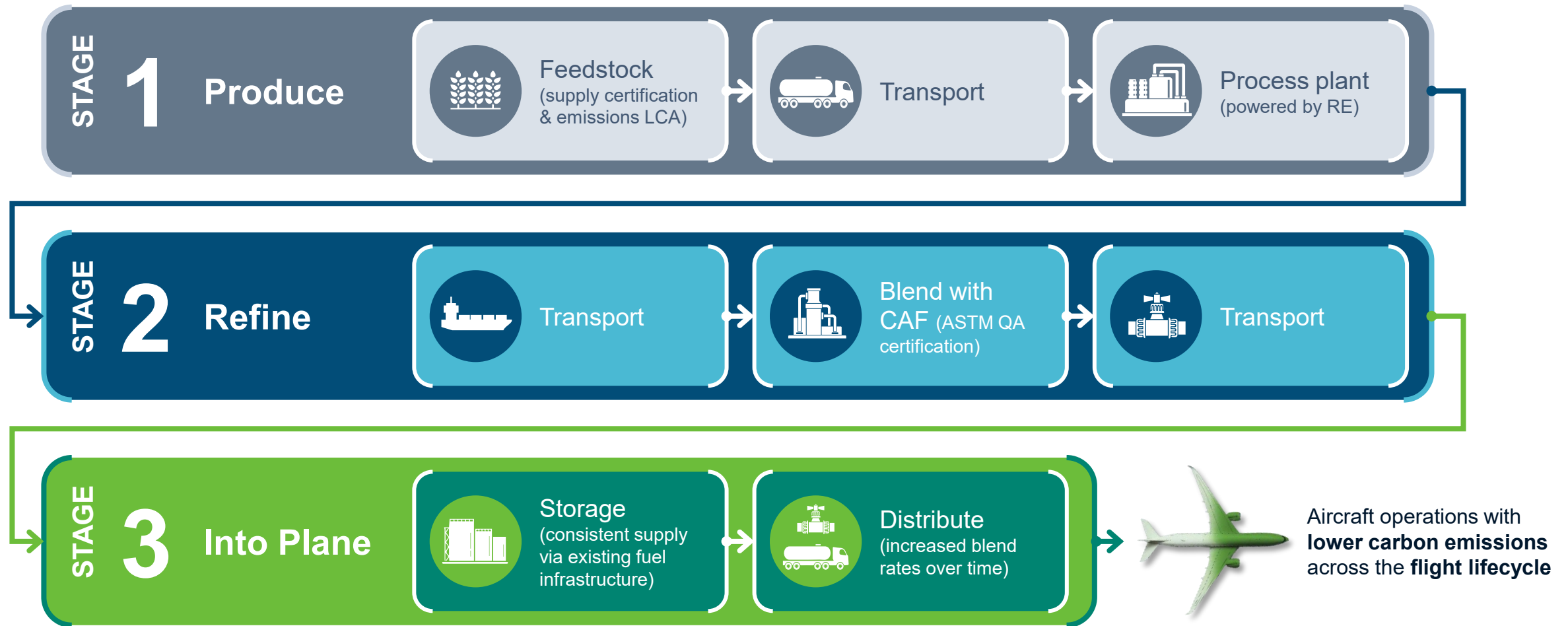
Source: Adapted from United Airlines online sustainable-aviation-fuel portal

Virgin Atlantic's 16-year SAF pursuit



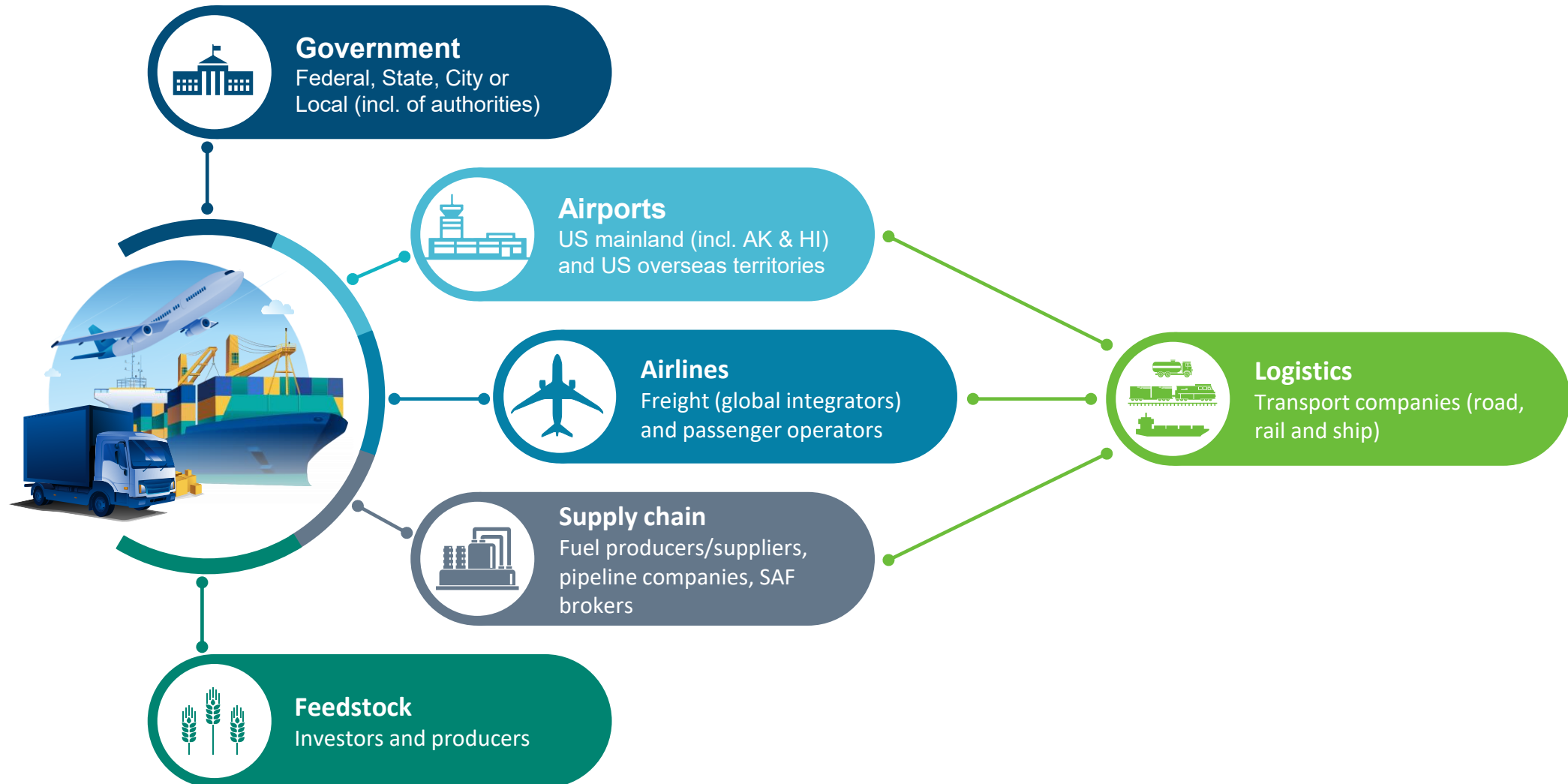
Source: Virgin Atlantic's 2024 Annual Report and other information from the online 'Business for good' portal

Schematic SAF process map



1. LCA: lifecycle assessment
2. QA: quality assurance
3. RE: renewable energy

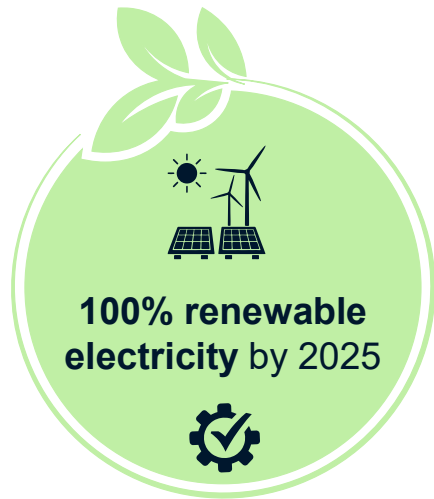
The players



SAF users: airline focus

	Passengers uplifted (2024 or latest reporting year)	SAF target (uplift % of total fuel mix)	SAF uplift (2024 % of total fuel mix)	SAF carbon abatement (2024 tCO ₂ e mitigated)	SAF partners (current or known)	Net Zero target (reduction against 2019)
	211 million	10% by 2030	~0.07%	24,634 tCO ₂ e	Aemetis, Eneos, Gevo Inc., Neste	Net Zero by 2050
	46 million	10% by 2030	2.7%	350,000 tCO ₂ e	Aemetis, EcoCeres, Infinium, Phillips 66, Twelve	Net Zero by 2050
	47.3 million	1% by 2025	~0.1% (2023)	14,559 tCO ₂ e (2023)	Neste	Net Zero by 2050
	51.8 million	10% by 2030 60% by 2050	0.2%	23,645 tCO ₂ e	Aemetis, Ampol, bp QF SAF Coalition	Net Zero by 2050
	140 million	10% by 2030	~0.2%	Not disclosed	LanzaJet, Marathon, Neste, Phillips 66, Prime, Valero, Velocys	Net Zero by 2050
	174 million	10% by 2030	0.3%	126,174 tCO ₂ e	Cemvita, Neste, Phillips 66, Twelve, World Energy	Net Zero by 2050

Above and beyond at SYD



through behind-the-meter solar PV generation and renewable Power Purchase Agreements



operational Scope 1 and 2 emissions only



uplift by 2050



Key measures:

- Demand-side policy measures (LCLF standards)
- Supply-side policy measures (SAF tax credits)
- SAF project and R&D funding

The Flying Kangaroo: interim climate action target selection

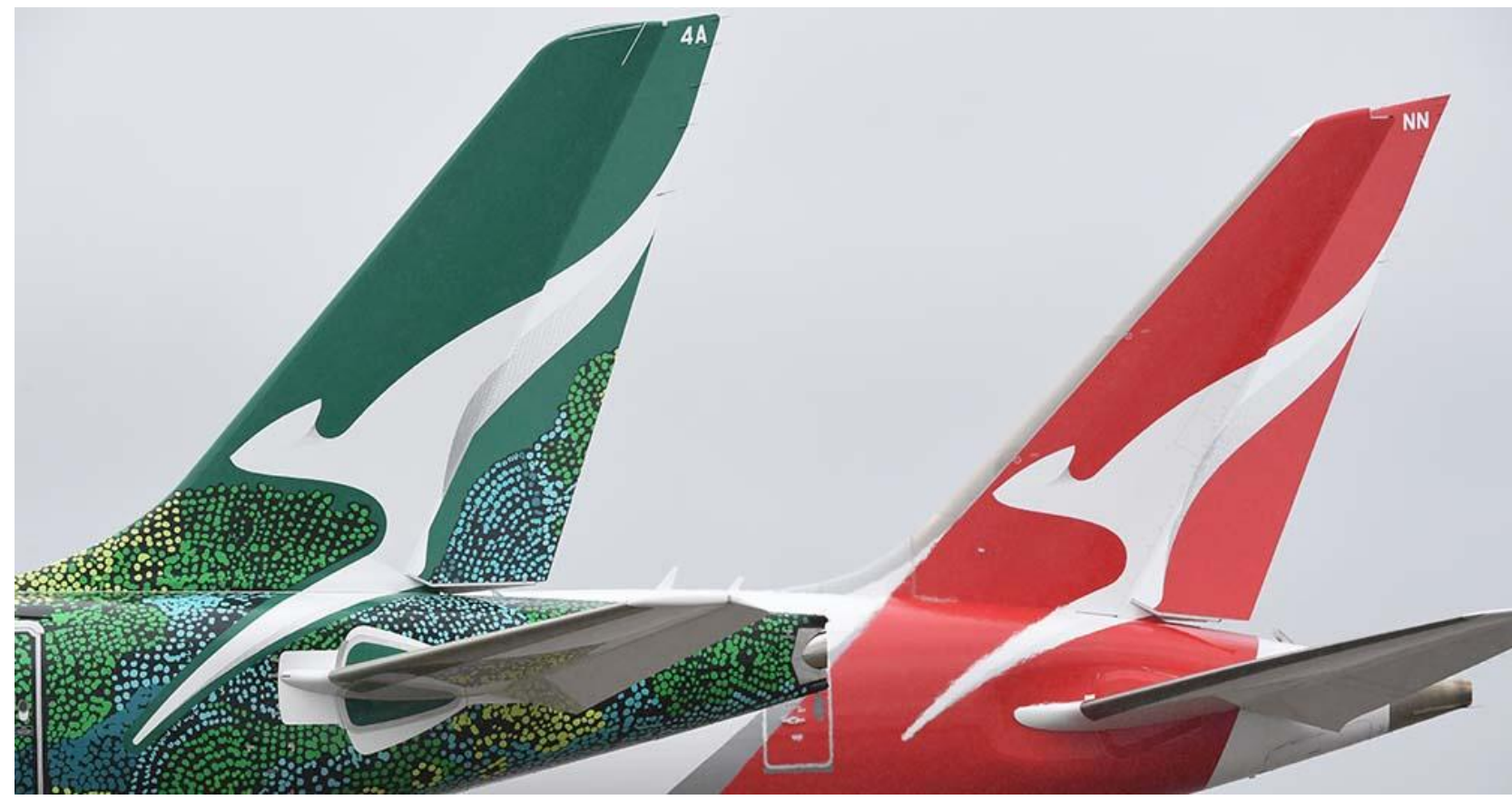
25% net CO₂e
reduction from 2019
levels by 2030

operational Scope 1 and 2 emissions only)

10% SAF
in overall fuel mix by 2030

increasing to 60% by 2050

Net Zero
by 2050 commitment



Source: The Qantas Group Sustainability Report 2024 and Qantas Group images

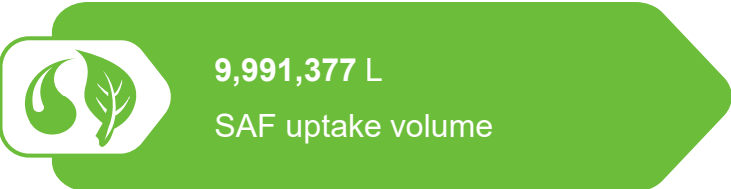
By the numbers: Qantas 2024



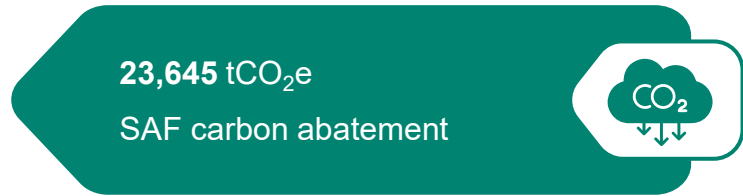
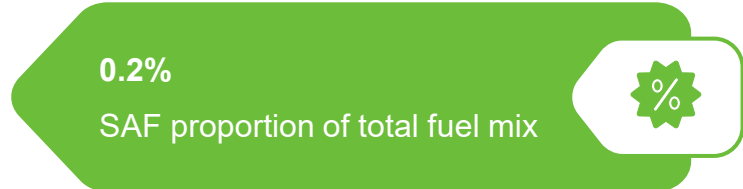
DOM: domestic
INT: international



L: litres



L: litres



RTK: Revenue Tonne Kilometre(s)

Source: Qantas Group Sustainability Report 2024 and The Qantas Group image

Soaring high together: SAF lands at SYD

The headlines:

- **Ampol-Qantas-SYD collaboration** and other Qantas SAF Coalition Partners
- **2 million litres** (or 526,316 US gallons rounded, or 1,600 t) of neat biogenic SAF (HEFA) shipped from Malaysia to Kurnell Refinery, Sydney for blending with CAF
- **Blended SAF dropped into** Ampol pipeline and transferred to SYD fuel system
- **Distributed across the airport** by Skytanking Australia (fuel storage/hydrant system manager)
- **18%** blend ratio

Source: SYD Community Hub/SAF, May 23, 2025



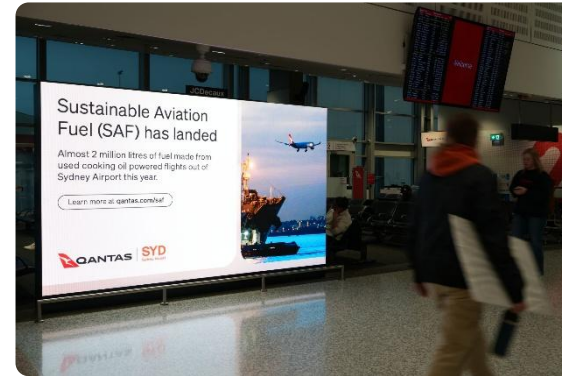
SYD SAF week



- **SAF week**
- 8-22 August 2025
- Launched by SYD



Awareness raising campaign on SAF and its benefits for aviation



AV feeds looped into display screens throughout SYD terminals with posters in public areas

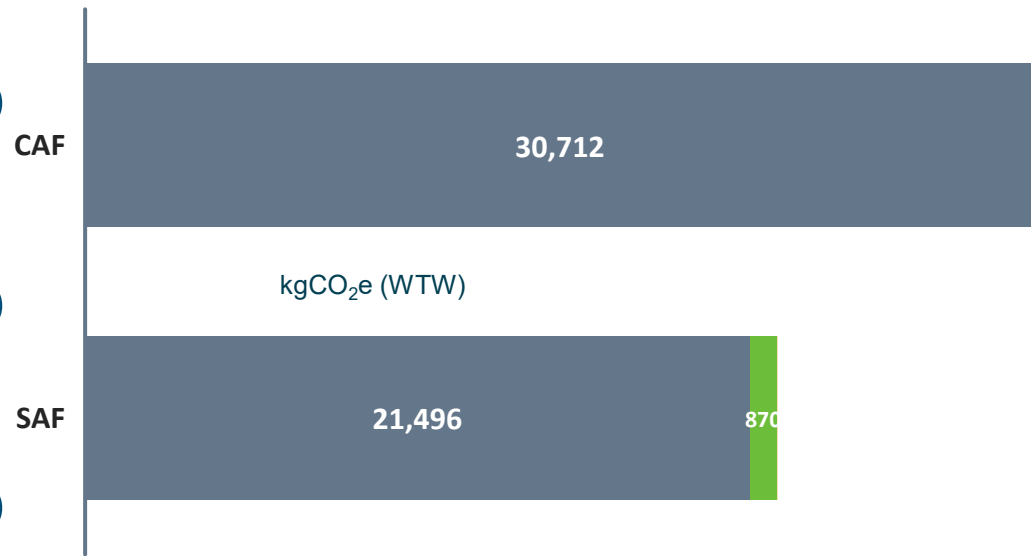


Intensive series of **roundtables** held with key stakeholders and supply chain

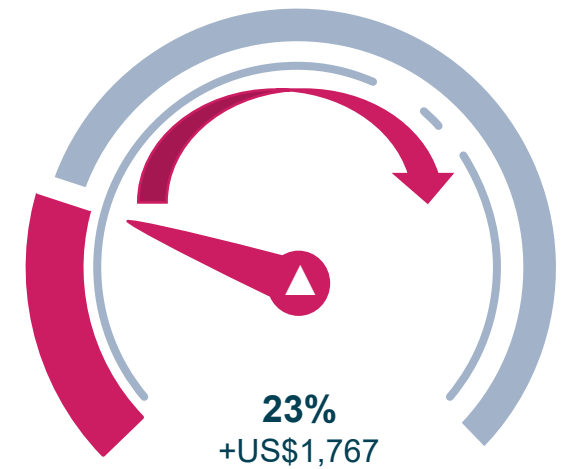
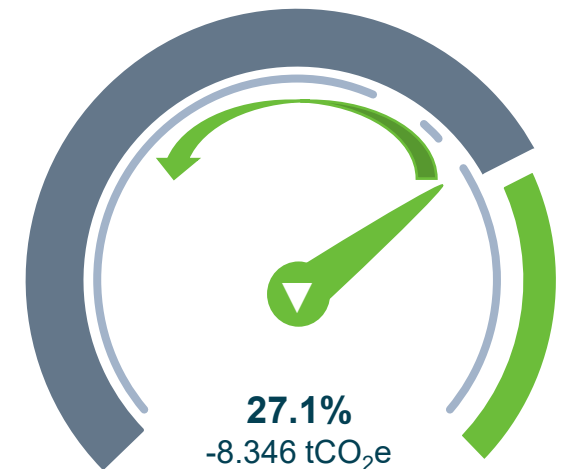
Source: SYD SAF Week images

SAF impact: by the numbers (high-level example)

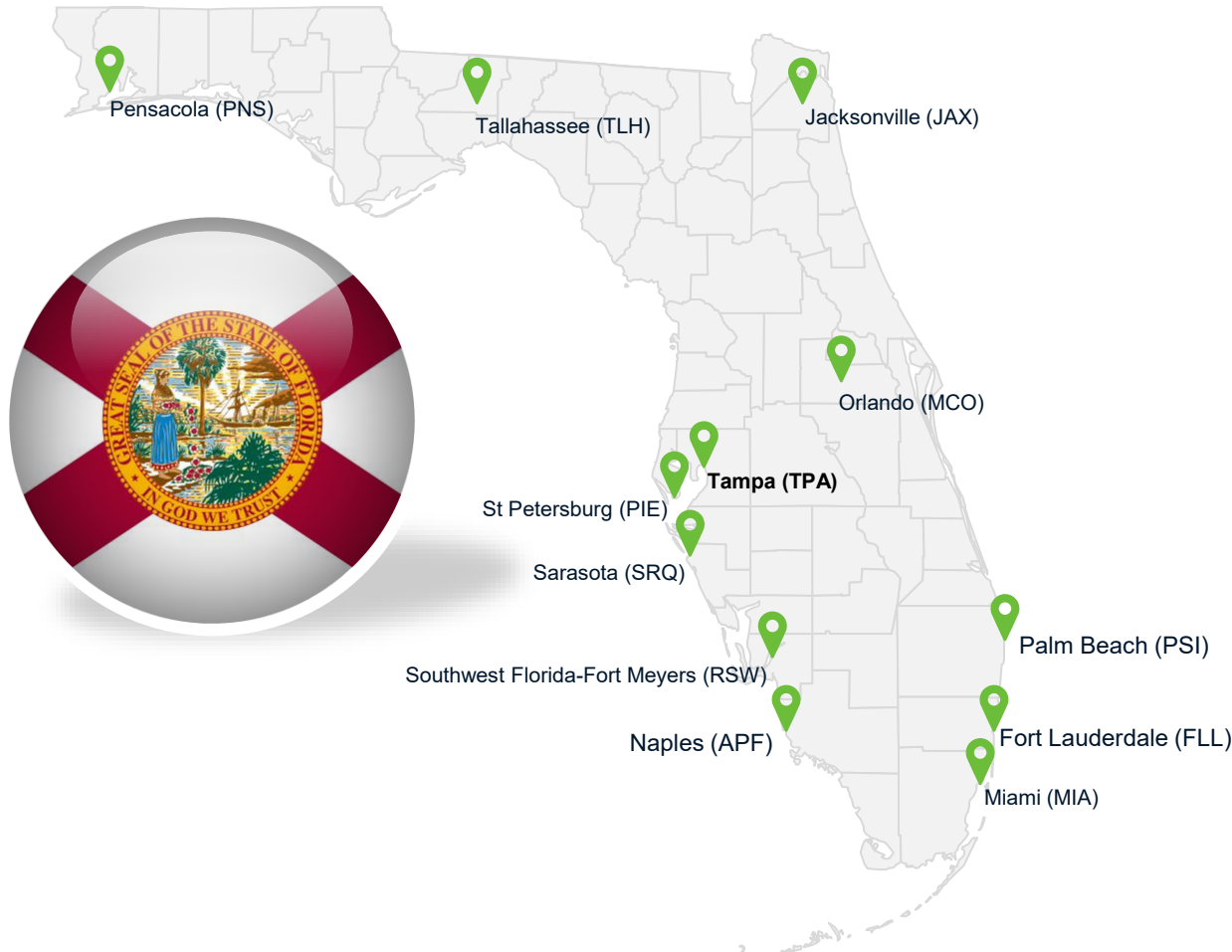
- Route**
BOS-TPA
- Flight distance**
1,185 nm (1,907 km)
- Aircraft**
A320 operated by JetBlue
- Fuel burn**
7,998 kg (~8 t)
- Fuel intensity**
175 kg/Pax



Assumptions: Recognised methods and fuel conversion factors (CAF/SAF) used to calculate 'well-to-wake' (WTW) CO₂e values. A 30% SAF uplift was applied with pricing based on a conservative 3:1 unit escalation of equivalent CAF (expressed in US\$). An average jet fuel price was sourced from the IATA Jet Fuel Price Monitor in US\$/t.



Florida airports can lead the SAF transition



Land availability

large tracts available for feedstock growth and production



Raw materials

diverse mix of feedstocks and raw materials



Renewable energy

significant opportunities for RE generation and storage



Infrastructure

mature multi-modal transport system and logistics hubs



Pipelines

integrated network of pipelines to supply and distribute SAF

05

SAF in the US – a case study from Massport



It started with a report ...

SAF Report

The SAF Working Group released a report outlining five key recommendations to enable early SAF delivery to regional airports and lay the groundwork for a developing a regional SAF industry:

1. Undertake a regional logistics planning study
2. Create a Massachusetts and New England Region SAF Hub
3. Identify and market existing state programs and initiatives targeting greenhouse gas, emissions reduction, climate tech, and economic development to support SAF
4. Enact legislation to fund a tax credit for SAF
5. Convene a Regional SAF Alliance, inclusive of the six New England states and New York



5 June 2025 - workshop

Regional SAF Workshop

Over 130 industry leaders, policymakers and stakeholders from across Massachusetts and New England came together on June 5, 2025 at the U.S. DOT Volpe Center to explore practical steps for advancing technology and policies to support SAF development and deployment. The workshop featured expert speakers, panels, and hands-on working sessions that explored practical solutions for advancing SAF technology, policy, and deployment in our region. Together, participants identified next steps and reaffirmed their shared commitment to harnessing New England's unique strengths to drive the transition to sustainable aviation fuel.

The energy, ideas, and partnerships sparked at the SAF workshop are propelling us forward as we work to make SAF a reality for the region.



The SAF value chain is complex with a range of stakeholders playing a key role in current industry development



SAF value chain and current industry developments



Next steps – working groups with clear outcomes

Regional Strengths

- Robust innovation ecosystem
- Promising feedstock and logistical advantages
- Strong policy momentum, with state-level climate mandates and tax incentives
- Growing market demand, corporate climate commitments, and public interest
- Scale-Up Potential

Key Actions

- Build and formalize a SAF coalition
- Advocate for supportive policies at state and regional levels.
- Expand research, data collection, and knowledge-sharing
- Develop innovative financing mechanisms
- Invest in infrastructure, technology, and clean tech accelerators
- Launch targeted campaigns to promote and raise awareness about the benefits of SAF

06

Bringing SAF to
Tampa / Florida





**Bringing
Ingenuity
to Life.**





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